

REPORT BY THE
AUDITOR GENERAL
OF CALIFORNIA

STATE OF CALIFORNIA
STATEMENT OF SECURITIES ACCOUNTABILITY
OF THE STATE TREASURER'S OFFICE
JUNE 30, 1988

REPORT BY THE
OFFICE OF THE AUDITOR GENERAL

F-803

STATE OF CALIFORNIA
STATEMENT OF SECURITIES ACCOUNTABILITY
OF THE STATE TREASURER'S OFFICE
JUNE 30, 1988

SEPTEMBER 1989



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STATE OF CALIFORNIA
Office of the Auditor General

Kurt R. Sjoberg
Acting Auditor General

660 J STREET, SUITE 300
SACRAMENTO, CA 95814

September 7, 1989

F-803

Honorable Elihu M. Harris, Chairman
Members, Joint Legislative
Audit Committee
State Capitol, Room 2148
Sacramento, California 95814

Dear Mr. Chairman and Members:

The Office of the Auditor General presents its financial audit report of the State Treasurer's Office Statement of Security Accountability as of June 30, 1988.

The statement of securities accountability presents the securities owned by or pledged to the State directly or under investment agreements and securities held for safekeeping. The State Treasurer's Office is responsible for the safekeeping of all securities held in the treasury or other depositories except for securities owned by or pledged to the University of California, or for securities in other depositories owned by or pledged to the Public Employees' Retirement System, the State Teachers' Retirement System, the Legislators' Retirement System, or the Judges' Retirement System. For the statement of securities accountability, the State Treasurer's Office assigns dollar amounts to each security for ease of accountability rather than for purposes of valuing securities to cost or market. The dollar amounts assigned represent the par or face value, the original face value, the original principal value, the current outstanding principal balance, or a nominal value of \$1 per certificate or note. Therefore, the dollar amounts presented in the Statement of Securities Accountability should not be used to determine the value of investments of, or pledged to, the State. We found that the statement presents fairly the securities accountability of the State Treasurer's Office of June 30, 1988.

We conducted this audit to comply with the California Government Code, Section 13299.1.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Kurt R. Sjoberg".

KURT R. SJOBERG
Acting Auditor General

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INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying statement of securities accountability as of June 30, 1988. This statement of securities accountability is the responsibility of the State Treasurer's Office. Our responsibility is to express an opinion on the statement of securities accountability based on our audit.

We conducted our audit in accordance with generally accepted governmental auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the accompanying statement of securities accountability is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying statement of securities accountability was prepared for the purpose of providing information required by Section 13299.1 of the California Government Code as discussed in Note 1 and is not intended to be a presentation in conformity with generally accepted accounting principles.

In our opinion, the statement of securities accountability referred to above presents fairly, in all material respects, the securities accountability of the State Treasurer's Office as of June 30, 1988, prepared in conformity with the basis of accounting described in Note 1.

This report is intended solely for the purpose of providing information required by Section 13299.1 of the California Government Code and should not be used for any other purpose.

OFFICE OF THE AUDITOR GENERAL



CURT DAVIS, CPA
Deputy Auditor General

Date: May 30, 1989

Staff: Philip J. Jelicich, CPA, Audit Manager
James E. Rostron, CPA
Yvonne Aulet, CPA
MarSue Klepic

STATE OF CALIFORNIA
STATEMENT OF SECURITIES ACCOUNTABILITY
OF THE STATE TREASURER'S OFFICE
JUNE 30, 1988

<u>Account Title</u>	<u>Securities and Investment Agreements in the Vault of the State Treasurer's Office</u>	<u>Securities on Deposit With Banks and Trust Companies</u>	<u>Securities in Transit</u>	<u>Total</u>
<u>Pooled Money Investment Account</u>				
Securities (Note 2) Agreements To Repurchase Securities (Note 3)	\$ 502,370,046	\$14,230,606,449		\$14,732,976,495
			\$ 59,500,000	59,500,000
Total Pooled Money Investment Account	<u>502,370,046</u>	<u>14,230,606,449</u>	<u>59,500,000</u>	<u>14,792,476,495</u>
<u>Individual State Investment Accounts</u>				
Antioch and Carquinez Strait Bridge Toll Revenue Fund		3,175,000		3,175,000
California Housing Finance Agency	173,504,464	122,649,236		296,153,700
California National Guard		2,276,000		2,276,000
California Pollution Control Financing Authority		31,091,700	8,800,000	39,891,700
Central Valley Water Project Construction Fund		216,086,700		216,086,700
Central Valley Water Project Revenue Fund		9,715,000		9,715,000
Water Resources, Department of First-Time Home Buyers Fund	1,936,639	178,147,400		178,147,400
Legislators' Retirement System	9			9
Los Angeles State Office Building Authority	168,314,008			168,314,008
Public Employees' Retirement System	19,087			19,087
Special Deposit Fund - Alice Burch Trust Fund	2,000	18,000		20,000
State Compensation Insurance Fund	372,582,454	2,659,897,118	3,889,907	3,036,369,479
State Controller's Office		335,000		335,000
State Lottery Fund		805,827,000	1,416,000	807,243,000
State Public Works Board	85,767,208	200,388,767		286,155,975
Teacher Tax-Sheltered Annuity Fund		1,250,000		1,250,000
Toll Bridge Construction Fund	3,415,594	56,162,900		59,578,494
Veterans' Debenture Revenue Fund	268,822,695	35,000,000		303,822,695
Veterans' Farm and Home Building Fund of 1943	<u>351,772,547</u>			<u>351,772,547</u>
Total Individual State Investment Accounts	<u>1,426,136,705</u>	<u>4,322,019,821</u>	<u>14,105,907</u>	<u>5,762,262,433</u>
<u>Collateral To Secure Deposits in Banks and Savings and Loans</u>				
Agency bank deposits	490,000	103,102,146		103,592,146
State Treasurer's Office bond proceeds		854,541,658		854,541,658
State Treasurer's Office demand deposits	30,547,500	458,353,893		488,901,393
State Treasurer's Office time deposits	<u>71,542,597</u>	<u>1,558,257,803</u>		<u>1,629,800,400</u>
Total Collateral To Secure Deposits in Banks and Savings and Loans	<u>102,580,097</u>	<u>2,974,255,500</u>		<u>3,076,835,597</u>
<u>Pledges Received by State Agencies</u>				
State Banking Department	9,334,000	45,958,323		55,292,323
Consumer Affairs, Department of Corporations, Department of	14,067,538	4,000		14,071,538
Corrections, Department of	3,135,805			3,135,805
Deposit Officer Pending	350,000			350,000
		32,000		32,000

<u>Account Title</u>	Securities and Investment Agreements in the Vault of the State Treasurer's Office	Securities on Deposit With Banks and Trust Companies	Securities in Transit	<u>Total</u>
<u>Pledges Received by State Agencies</u> (Continued)				
Employment Development Department	67,675,235	469,750		68,144,985
Board of Equalization	146,000			146,000
Franchise Tax Board	4,102			4,102
Health Services, Department of	1,000,000			1,000,000
Industrial Relations, Department of	86,741,574	18,935,000		105,676,574
Insurance, Department of	2,135,670,519			2,135,670,519
Real Estate, Department of	2,190,000			2,190,000
State Lands Commission	11,118,539	52,000		11,170,539
Transportation, Department of	26,235,414	13,250,000		39,485,414
Trustees of California State University	1,176,746			1,176,746
Water Resources Control Board	788,220			788,220
Water Resources, Department of	<u>2,055,000</u>			<u>2,055,000</u>
 Total Pledges Received by State Agencies	 <u>2,361,688,692</u>	 <u>78,701,073</u>		 <u>2,440,389,765</u>
 <u>General Safekeeping</u>				
Alan Gene Whitaker Reimbursement Fund	1			1
Corrections, Department of		1,071		1,071
Developmental Services, Department of	9,154	1,675,000		1,684,154
Education, Department of	28,899	68,000		96,899
Housing and Community Development, Department of	4,000			4,000
Quimby Island Reclamation District	156			156
Rehabilitation, Department of	8,148			8,148
Secretary of State	10,000			10,000
State Controller's Office	12,445,451			12,445,451
State Treasurer's Office				
Bearer bonds exchanged for registered bonds	940,950,000			940,950,000
Trust accounts	98,452,166			98,452,166
Trustees of California State University	<u>3,500</u>			<u>3,500</u>
 Total General Safekeeping	 <u>1,051,911,475</u>	 <u>1,744,071</u>		 <u>1,053,655,546</u>
 Grand Total	 <u>\$5,444,687,015</u>	 <u>\$21,607,326,914</u>	 <u>\$ 73,605,907</u>	 <u>\$27,125,619,836</u>

The accompanying notes are an integral part of this statement.

**NOTES TO THE STATEMENT
OF SECURITIES ACCOUNTABILITY
OF THE STATE TREASURER'S OFFICE**

1. Summary of Significant Accounting Policies

A. Basis of Presentation

The accompanying statement of securities accountability was prepared for the purpose of providing information required by Section 13299.1 of the California Government Code and presents the securities owned by or pledged to the State directly or under investment agreements and securities held for safekeeping. The State Treasurer's Office (STO) is responsible to account for all securities held in the treasury or other depositories, except for securities owned by or pledged to the University of California or for securities in other depositories owned by or pledged to the Public Employees' Retirement System, the State Teachers' Retirement System, the Legislators' Retirement System, or the Judges' Retirement System. The securities for which the STO is accountable are categorized as follows:

- Pooled Money Investment Account (PMIA) securities consist of deposits or investments with financial institutions purchased with available money from the State's General Fund, the Surplus Money Investment Fund, the Local Agency Investment Fund, and the Fish and Game Preservation Fund. The California Government Code, Section 16480.1, authorizes the State's Pooled Money Investment Board to designate the amount of available money to make such deposits or investments. In addition, Section 16480.2 expresses the intent that such deposits or investments realize the maximum return consistent with safe and prudent treasury management;
- Individual state investment accounts consist of investments with financial institutions purchased with available money by state agencies that do not invest through the PMIA;
- Collateral to secure deposits in banks and savings and loan associations consists of securities pledged by these institutions to protect the money that the State has on deposit with the institutions;

- Pledges received by state agencies consist of securities pledged to the State by certain businesses to protect consumers, to guarantee contractor performance, and to ensure payment of state taxes; and
- General safekeeping amounts consist of securities held in the vault of the STO, held by other depositories, or held on behalf of state agencies.

B. Valuation of Securities

In the accompanying statement of securities accountability, the STO does not report securities at either book value or market value in accordance with generally accepted accounting principles. Instead, the STO values securities as follows:

Securities and Investment Agreements in the Vault of the State Treasurer's Office:

- Bonds, commercial paper, certificates of deposit, and surety bonds are valued at par value or face value;
- Stock certificates are valued at \$1 per share;
- Government National Mortgage Association certificates, Federal National Mortgage Association certificates, and Federal Home Loan Mortgage Corporation certificates are valued at original face value;
- Real estate mortgage notes held as investments of individual state accounts are valued at \$1 per note; and
- Real estate mortgage notes held as pledges to secure bank and savings and loan deposits are valued at their original principal balances.

Securities on Deposit With Banks and Trust Companies:

- Bonds, commercial paper, certificates of deposit, surety bonds, Federal National Mortgage Association certificates (except participation certificates), and Federal Home Loan Mortgage Corporation certificates (except participation certificates) are valued at par value or face value;
- Federal National Mortgage Association participation certificates and Federal Home Loan Mortgage Corporation participation certificates are valued at their current outstanding principal balances;

- Government National Mortgage Association physical certificates are valued at original face value;
- Government National Mortgage Association book entry certificates are valued at their current outstanding principal balances;
- Real estate mortgage notes held as pledges to secure bank and savings and loan deposits are valued at their original principal balances; and
- Real estate mortgage notes held as pledges to secure bank and savings and loan court and private trusts are valued at their original outstanding principal balances.

2. Pooled Money Investment Account - Securities

The STO reported a total value of \$14,792,476,495 for the securities in the PMIA at June 30, 1988. The STO reported a total value of \$13,732,368,439 for these same securities in its statement of cash accountability for June 30, 1988. The difference between the two values results because the STO valued the PMIA securities in the statement of securities accountability according to the methods described in Note 1.B. but valued the same securities at book value for the statement of cash accountability.

As required by Sections 13297 through 13299 of the California Government Code, the Office of the Auditor General counted the amounts that the STO reported in its statement of cash accountability for June 30, 1988, and reported the amounts as "money and credit" in its affidavit filed on February 15, 1989.

3. Pooled Money Investment Account - Agreements To Repurchase Securities

The STO transferred PMIA securities at a par value of \$59,500,000 to other parties under agreements to reacquire the securities at future predetermined dates and prices. During the time that a repurchase agreement is in force, the State retains all risks of ownership.

4. Personal Property

In addition to depositing securities, state agencies deposit personal property in the vault of the STO. The following lists entities having personal property in the vault as of June 30, 1988:

<u>Entity</u>	<u>Number of Items</u>
Emergency Stock - Trust Agency Checks	29,000
California Pollution Control Financing Authority	1
Housing and Community Development, Department of	52
Motor Vehicles, Department of	1,680
Personnel Administration, Department of	1
State Controller's Office	137
State Treasurer's Office	<u>49</u>
Total	<u><u>30,920</u></u>

Each item or sealed package of personal property is counted individually. Personal property is excluded from the statement of securities accountability because personal property items are not securities.



THOMAS W. HAYES
Treasurer of the State of California

August 16, 1989

Mr. Kurt R. Sjoberg
Acting Auditor General
660 J Street, Suite 300
Sacramento, CA 95814

Dear Mr. Sjoberg:

We have reviewed the draft copy of your report entitled "State of California, Statement of Securities Accountability of the State Treasurer's Office, June 30, 1988." Since the totals for all categories presented are in agreement with our records and the report contains no audit recommendations or criticisms, we are prepared to accept it without comment. However, we do wish to take this opportunity to commend your staff on the expeditious and professional manner in which they conducted the audit.

Sincerely,

A handwritten signature in cursive script that reads "Kenneth R. Cramer".

KENNETH R. CRAMER
Assistant State Treasurer

cc: Members of the Legislature
Office of the Governor
Office of the Lieutenant Governor
State Controller
Legislative Analyst
Assembly Office of Research
Senate Office of Research
Assembly Majority/Minority Consultants
Senate Majority/Minority Consultants
Capitol Press Corps