REPORT BY THE

AUDITOR GENERAL

OF CALIFORNIA

STATE OF CALIFORNIA FINANCIAL REPORT YEAR ENDED JUNE 30, 1983





STATE OF CALIFORNIA

Office of the Auditor General

660 J STREET, SUITE 300 SACRAMENTO, CALIFORNIA 95814

January 24, 1984

F-300

Honorable Art Agnos, Chairman Members, Joint Legislative Audit Committee State Capitol, Room 3151 Sacramento, California 95814

Dear Mr. Chairman and Members:

The Office of the Auditor General respectfully submits the "State of California Financial Report Year Ended June 30, 1983."

We have expanded this year's financial report to provide information about the State's activities and important economic trends, as well as the State's current financial position. This year's report includes an introductory section with an overview prepared by the State Controller; a financial section with the State's General Purpose Financial Statements and supplementary information; and a statistical section with important labor, income, and population statistics.

The accompanying General Purpose Financial Statements are presented on a basis in conformity with generally accepted accounting principles (GAAP) to provide comparability with other states and government entities.

The State also issues statements prepared in accordance with legal and regulatory requirements. We have reconciled the differences between these two bases of accounting. The reconciliation and explanatory notes are presented in the supplementary information section of this report. Because this difference will continue until the State's legal basis of accounting is in conformance with GAAP, I recommend that the Legislature amend Government Code Sections 12460 and 13300 to correct this deficiency and bring the State into compliance with GAAP.

Respectfully submitted,

THOMAS W. HAYES
Auditor General

REPORT BY THE OFFICE OF THE AUDITOR GENERAL TO THE JOINT LEGISLATIVE AUDIT COMMITTEE

F-300

STATE OF CALIFORNIA FINANCIAL REPORT YEAR ENDED JUNE 30, 1983

JANUARY 1984

STATE OF CALIFORNIA

FINANCIAL REPORT

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INTRODUCTORY SECTION



KENNETH CORY

Controller of the State of California sacramento, california 95805

January 12, 1984

People of the State of California
Honorable George Deukmejian,
Governor
Honorable David Roberti,
Senate President pro Tempore
Honorable Willie L. Brown, Jr.,
Speaker of the Assembly

Attached are the general purpose financial statements of the State of California prepared in accordance with generally accepted accounting principles (GAAP). This report meets the disclosure standards of the accounting profession and is primarily intended to meet the needs of users such as bond-rating agencies. My Annual Report, prepared in compliance with existing State laws and State accounting principles, should continue to be used as the focal point for past execution of the State's budget as well as for future budget planning.

Although the General Fund was in a deficit in excess of \$608,000,000 at the end of the 1982-83 Fiscal Year on a legal/budgetary basis and a new borrowing was necessary in late summer, the economic turnaround in the latter half of the calendar 1983 enabled the General Fund to begin a march back toward stability.

While there are unanswered questions about the depth and duration of the economic recovery, the State's fiscal situation has moved from critical to hopeful. To ensure that future economic downturns can be met more easily, I urge everyone involved to give utmost consideration to establishing a prudent reserve system.

My staff and I wish to express our appreciation to all State agencies for their assistance and to the Auditor General's staff for their audit of the financial statements contained in this report.

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KENNETH CORY State Controller

STATE CONTROLLER'S OVERVIEW

This report presents the General Purpose Financial Statements of the State of California in conformance with generally accepted accounting principles (GAAP). The statements were prepared according to guidelines prescribed in the "Governmental Accounting and Financial Reporting Principles" issued by the National Council on Governmental Accounting.

The State Controller's Office is also required by law to publish the State of California Annual Report (the "legal basis financial report"). The legal basis financial report is prepared in accordance with legal and regulatory requirements and is used for reporting on the past execution of the State's budget as well as for future budget planning. The accounting records of state agencies are maintained on the legal basis for the primary purpose of maintaining accountability of the State's budget and fiscal legislation; they are the records used as the basis for audit. After the legal basis report is prepared, adjustments are made to prepare the GAAP basis report.

The GAAP basis statements are intended to meet the standards of the accounting profession with respect to disclosure and comparability with the financial statements of other states. The bond rating agencies, among others, desire the State to furnish GAAP basis financial statements. Had any material errors in the legal basis financial data or any material violations of finance-related legal or contractual provisions been known to exist, the errors or violations would have been disclosed in the notes to the audited financial statements.

A reconciliation of the differences between the two accounting bases for the General Fund, along with an explanation of the primary differences, is provided on pages 44 and 45 of this report. A reconciliation of the differences between the two accounting bases for the state funds classified for GAAP purposes as "Special Revenue" funds is provided on page 46 of the report.

By statute, the Auditor General is required annually to issue an auditor's report on the State's General Purpose Financial Statements (GAAP report). The 1983 report of the Auditor General is included in the financial section of this report.

Current General Obligation Bond Rating and Debt Position

The State's current general obligation bond ratings are as follows:

- Moody's Aa - Standard & Poor's AA

-2-

The general obligation debt position of the State at June 30, 1983, is provided in the footnotes (note 7, page 26) of the financial section. In accordance with the Constitution, this debt was approved by two-thirds of both houses of the Legislature and by a majority of the electorate voting in a general election or a direct primary.

Budget Deficit

When the 1982-83 Fiscal Year Budget was enacted, the Department of Finance estimate projected a \$464 million legal basis surplus for the year. However, the State ended the 1982-83 fiscal year with a General Fund undesignated fund balance (deficit) of approximately \$608 million according to the legal basis of accounting, and \$1,083 million according to the GAAP basis of accounting. The General Fund legal basis and GAAP basis deficits are reconciled on pages 44 and 45 of this report. The difference between the actual legal basis deficit and the projected legal basis surplus is mainly attributed to three factors:

An unanticipated revenue shortfall for the previous fiscal year of approximately \$185 million;

The recession in 1982-83 caused a decline in taxable sales and corporate profits, which in turn led to a revenue shortfall of approximately \$1.451 billion; and

An unexpected expenditure overrun of approximately \$460 million due largely to court-imposed restrictions on the State's ability to limit Medi-Cal cost increases and other health and welfare overrides.

The above conditions would have caused an even larger year-end deficit if the State had not taken action in February 1983. Anticipating a budget deficit of about \$1.457 billion, the State enacted Assembly Bill 28X (Chapter 10 of the First Extraordinary Session of 1983), which provided for a reduction of the projected deficit by \$600 million by accelerating certain tax collections and by deferring and reducing certain state expenditures. The legislation also allowed the remainder of the deficit to be carried over to the 1983-84 fiscal year. To ensure that the deficit was fully paid during 1983-84, the legislation contained a "sales tax trigger" provision that automatically provided for a temporary sales tax increase of 1¢ if certain economic conditions were not met by October 1983 and by January 1984.

Because of subsequent improvement in the State's economy, the "sales tax trigger" provision did not go into effect during October 1983. It is not expected that this provision will be necessary in January 1984.

Cash Flow Deficit

During the 1982-83 fiscal year, the General Fund budget deficit was accompanied by recurrent cash flow shortages that necessitated extensive internal borrowings (from special funds, as authorized by statute). In addition, the State in 1982-83 borrowed and repaid

\$400 million in registered reimbursement warrants and \$850 million in Revenue Anticipation Notes, 1983 Series A ("Series A Notes"). The State borrowed this money by issuing the warrants and notes to outside lenders.

Cash Borrowing Subsequent to 1982-83

In August 1983, the State issued \$1.2 billion in Revenue Anticipation Notes, 1983 Series B ("Series B Notes"). The Series B Notes bear interest at an average rate of 6.18 percent and mature as follows: \$500 million on December 15, 1983, \$500 million on April 16, 1984, and \$200 million on June 15, 1984. In conjunction with the issuance of the notes, the State has entered into a Liquidity Support Agreement with a group of bankers in the amount of \$1.2 billion. The agreement provides that, if solicited by the State Controller, the banks will make bids to the State Controller before any maturity date of the Series B Notes in order to provide sufficient monies to make payments when the notes mature.

According to the latest cash flow projection prepared by the State Controller's Office, the General Fund is expected to be able to meet all of its payment obligations relevant to the Series B Notes without having to resort to further external borrowings.

Recent Economic Trends

During 1982-83, California's economy was adversely affected by the recession, which in turn caused the significant General Fund revenue shortfall. However, by mid-1983, an economic recovery was underway as evidenced by the following:

<u>Lower unemployment rate</u> -- decreasing from a peak of 11.2 percent in February 1983 to 8.3 percent in December 1983.

More housing starts -- increasing from an annual rate of less than 70,000 during 1982 to a rate of 208,400 by June 1983.

More significantly, accompanying somewhat lower interest rates, the State's rate of inflation has shown a definite trend of decline in recent months. The California Consumer Price Index (CPI), a composite of the indices of the State's three largest metropolitan areas, reached a peak in June 1982 and declined for the next six months. As of June 1983, the California CPI had declined by 1.2 percent from the previous year. These current economic trends are consistent with a stable, moderate recovery.

OFFICIALS OF THE STATE OF CALIFORNIA

EXECUTIVE

George Deukmejian Governor

Leo T. McCarthy Lieutenant Governor

Kenneth Cory State Controller

John Van de Kamp Attorney General

Jesse M. Unruh State Treasurer

March Fong Eu Secretary of State

Bill Honig Superintendent of Public Instruction

LEGISLATIVE

David Roberti President pro Tempore, Senate

Willie L. Brown, Jr. Speaker of the Assembly

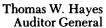
JUDICIAL

Rose Bird Chief Justice, State Supreme Court

SECRETARY OF STATE AND CONSUMER SERVICES DEPARTMENT OF
PERSONNEL
ADMINISTRATION DEPARTMENT OF JUSTICE ATTORNEY General OFFICE OF ADMINISTRATIVE LAW SECRETARY OF ENVIRONMENTAL AFFAIRS BOARD OF EQUALIZATION OFFICE OF CRIMINAL JUSTICE PLANNING SECRETARY OF RESOURCES AGENCY GOVERNOR'S OFFICE STATE TREASURER OFFICE OF PLANNING AND RESEARCH INDUSTRIAL RELATIONS STATE CONTROLLER OFFICE OF EMERGENCY SERVICES OFFICE OF ECONOMIC OPPORTUNITY YOUTH AND ADULT CORRECTIONAL AGENCY GOVERNOR PUBLIC UTILITIES COMMISSION PUBLIC EMPLOYMENT RELATIONS BOARD DEPARTMENT OF FINANCE CALIFORNIA POSTSECONDARY EDUCATION COMMISSION AGRICULTURAL LABOR RELATIONS BOARD MILITARY DEPARTMENT COMMISSION FOR ECONOMIC DEVELOPMENT L IEUTENANT GOVERNOR SECRETARY OF HEALTH AND WELFARE CAL IFORNIA ENERGY COMMISSION BOARD OF GOVERNORS, COMMUNITY COLLEGES STATE PUBLIC DEFENDER FAIR POLITICAL PRACTICES COMMISSION TRUSTEES OF STATE UNIVERSITIES ARTS COUNCIL SECRETARY OF STATE FOOD AND AGRICULTURE UNIVERSITY OF CALIFORNIA BOARD OF REGENTS OFFICE OF CALIFORNIA MEXICO AFFAIRS STATE LANDS COMMISSION SECRETARY OF BUSINESS TRANSPORTATION AND HOUSING CAL I FORNIA TRANSPORTATION COMMISSION SUPERINTENDENT OF PUBLIC ENSTRUCTION DEPARTMENT OF EDUCATION BOARD OF EDUCATION

THE EXECUTIVE BRANCH
OF THE
STATE OF CALIFORNIA

FINANCIAL SECTION







STATE OF CALIFORNIA

Office of the Auditor General

660 J STREET, SUITE 300 SACRAMENTO, CALIFORNIA 95814

Members of the Joint Legislative Audit Committee State of California

We have examined the General Purpose Financial Statements of the State of California as of and for the year ended June 30, 1983, as presented on pages 11 through 18. Except for the General Fixed Asset Account Group. explained in the next paragraph, our examination was made in accordance with generally accepted auditing standards and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances. We did not examine the financial statements of the Pension Trust Funds, which reflect total assets constituting 73 percent of the Fiduciary Funds. We also did not examine the financial statements of certain Enterprise Funds, which reflect total assets and revenues constituting 53 percent and 68 percent, respectively, of the Enterprise Funds. In addition, we did not examine the University of California Funds. The financial statements of the Pension Trust Funds, the Enterprise Funds, and the University of California Funds referred to above were examined by other auditors who furnished their reports to us. Thus, our opinion, insofar as it relates to the amounts included for the Pension Trust Funds, certain Enterprise Funds, and the University of California Funds, is based solely upon the reports of other independent auditors.

The State has not maintained adequate fixed asset records for its governmental fund type property, plant, and equipment. Consequently, the General Fixed Assets Account Group is not presented in the accompanying financial statements prepared according to generally accepted accounting principles.

In our opinion, based upon our examination and the reports of other independent auditors, and except for the effect, if any, of the omission of the General Fixed Assets Account Group, the General Purpose Financial Statements referred to in the first paragraph present fairly the financial position of the State of California as of June 30, 1983, and the results of its operations and the changes in financial position of its Proprietary Funds and Pension Trust Funds for the year then ended, in conformity with generally accepted accounting principles which, except for the changes, with which we concur, in the recognition of depreciation and the recognition of interest earned on capital costs as described in Note 3 to the financial statements, have been applied on a basis consistent with that of the preceding year.

Our examination was made for the purpose of forming an opinion on the General Purpose Financial Statements taken as a whole. The supplementary information listed in the table of contents is presented for additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the examination of the General Purpose Financial Statements and, in our opinion, is fairly stated in all material respects in relation to the General Purpose Financial Statements taken as a whole.

We have not audited the other data included in this report, and, accordingly, we express no opinion on that data.

OFFICE OF THE AUDITOR GENERAL

KARL W. DOLK, CPA

Assistant Auditor General

December 22, 1983

GENERAL PURPOSE FINANCIAL STATEMENTS

COMBINED BALANCE SHEET -- ALL FUND TYPES AND ACCOUNT GROUP AS OF JUNE 30, 1983 (IN THOUSANDS)

| | Governmental | mental Fund Types | pes | Proprietary Fund Types | und Types | Fiduciary Fund Type | Account | ************************************** | , , , , |
|--|------------------------------|--------------------------------|-----------------------|---------------------------------|-------------------------------|---|--------------------------|--|--|
| | General | Special Revenue | Capital Projects | Enterprise | Internal Service | and Agency | Long-Term Obligations | University of California | (Memorandum Only) |
| ASSETS | | | | | | | | | |
| Cash and pooled investments Investments | \$ 122,849 | \$ 430,980 | \$207,638 | \$ 137,831 1,915,231 | \$ 34,396 | \$ 5,197,318 31,145,281 | | \$ 591,136 3,621,173 | \$ 6,722,148 36,681,685 |
| Amount on deposit with 1.5. Treasury 1. Receivables 1. Oue from other funds Oue from other governments | 115,456 867,560 15,500 | 68,700 1,297,166 870,379 | 20 34,213 1,672 | 3,776,492 882,905 17,587 | 10,253 94,694 631 | 2,264,165 1,645,520 2,693,827 30,383 | | 446,341 3,706 54,450 | 2,264,165 6,062,782 5,874,071 990,602 |
| Prepaid expenses Inventory, at cost Other assets Advances and loans receivable | 167,667 26 605,361 | 193,833 8,141 486,589 | 1,560 | 4,668 7,321 11,135 | 6,830 32,057 608 785 | 35,077 35,077 106,263 | | 195,045 40.554 | 451,334 39,378 250,032 2 573,188 |
| Restricted assets Deferred capital cost recovery Fixed assets | | | | 527,366 547,038 3,665,540 | 78,790 | 781 | | 3,749,618 | 527,366 547,038 7,494,729 |
| Provision for long-term obligations | | | | | | | \$2,277,031 | | 2,277,031 |
| Total Assets | \$ 1,894,419 | \$3,355,788 | \$245,103 | \$12,826,750 | \$259,044 | \$43,195,391 | \$2,277,031 | \$8,702,023 | \$72,755,549 |
| LIABILITIES AND FUND EQUITY | | | | | | | | | |
| Liabilities Accounts payable Agreements to repurchase securities | \$ 299,163 | \$ 310,259 | \$ 31,178 | \$ 51,865 | \$ 42,817 | \$ 2,182,990 693,263 | | \$ 444,705 | \$ 3,362,977 |
| National restricted assets Oue to other funds Due to other governments | 1,458,915 192,170 | 1,062,194 175,435 | 9,114 2,306 | 44,691 60,703 7,754 | 42,784 331 | 3,236,655 1,841,985 | | 3,706 | 44,691 5,874,071 2,219,981 |
| DIVIGENDS payable Advances from other funds | | 1,814 | | 91,000 | 28,057 | 40,193 | | 40,554 | 91,000 1,087,103 |

| 85,168 145,725 1,191,898 545,853 172,691 | 52,731 522,072 522,221 6,549,874 3,277,200 | 346,542 | 26,544,533 | 19,613 3,419,222 | 202,347 2,453,871 | 761,198 1,165,626 | 34,642,522 | 527,700 | 149,063 | 568,600 2,301,254 | 46,211,016 | \$72,755,549 |
|--|---|--|-------------------|--|---|---|---|--------------------------------------|--|--------------------------------------|-------------------|--------------------------------------|
| 85,168 | 35,548 216,586 | | 951,998 | 3,419,222 | | | 3,234,503 | 527,700 | | 268,600 | 7,750,025 | \$8,702,023 |
| | \$ 56,072 | 146,800 | 2,277,031 | | | | | | | | | \$2,277,031 |
| 11,024 167,780 545,613 | 4,342 | 145,934 | 8,869,779 | | | 73,676 | 31,408,019 | | | 2,843,917 | 34,325,612 | \$43,195,391 |
| | 3,115 | 3,757 | 120,861 | | 138,183 | | | | | | 138,183 | \$259,044 |
| 1,024,118 | 155,505 4,475,715 3,060,614 | 15,489 | 10,289,102 | 19,613 | 202,347 2,315,688 | | | | | | 2,537,648 | \$12,826,750 |
| | | 178 | 42,776 | | | 67,555 | | | 62,005 | 72,767 | 202,327 | \$245,103 |
| | 303,032 | | 1,852,734 | | | 549,099 486,589 | | | | 467,366 | 1,503,054 | \$3,355,788 |
| 134,701 | 20,679 | 34,384 | 2,140,252 | | S | 144,544 605,361 | | | 87,058 | (1,082,796) | (245,833) | \$ 1,894,419 |
| Advances from other governments Tax overpayments Benefits payable Deposits Notes payable | Mortgages and other borrowings Capital lease obligations Advance collections General obligation bonds payable Revenue bonds payable | Bond interest payable Other liabilities | Total Liabilities | Fund Equity Contributed capital Investment in general fixed assets | Retained earnings Reserved for regulatory requirements Unreserved | Fund balances Reserved for encumbrances Reserved for advances and loans | Reserved for employees' retirement system | Reserved for other specific purposes | Designated for subsequent years expenditures | California Undesignated (deficit) | Total Fund Equity | Total Liabilities and Fund Equity |

See the notes accompanying the financial statements.

STATE OF CALIFORNIA COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUST FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 1983 (IN THOUSANDS)

| | Governm | nental Fund Ty | pes | Fiduciary Fund Type | Totals | |
|---|--|--|---|--|---|--|
| | General | Special Revenue | Capital <u>Projects</u> | Expendable Trust | (Memorandum Only) | |
| Revenues Taxes Intergovernmental Licenses and permits Natural resources Charges for services Fees Penalties Interest Miscellaneous Total Revenues | \$19,723,611 32,203 117,292 146,016 61,698 218,369 19,057 249,075 99,142 | \$ 611,553 7,448,840 712,626 146,615 58,970 104,549 54,830 212,185 320,383 | \$ 77,622 493 78,115 | \$2,331,197 53,866 72,470 314,170 116,571 2,888,274 | \$22,666,361 7,534,909 829,918 370,253 193,138 322,918 73,887 775,923 536,096 33,303,403 | |
| Expenditures Current General government Education Health and welfare Resources State and consumer services Business and transportation Correctional programs Property tax relief Capital outlay Debt service Principal retirement Interest and fiscal charges | 654,276 11,005,385 6,760,539 313,714 173,277 45,877 719,340 1,351,061 | 525,685 932,385 5,728,527 198,728 139,249 1,908,805 13,759 397,791 | 174,077 | 70,216 23,458 3,628,919 153,970 5,816 32,007 | 1,250,177 11,961,228 16,117,985 666,412 318,342 1,986,689 733,099 1,351,061 571,868 152,754 131,592 | |
| Total Expenditures Other Financing Sources (Uses) Proceeds from general obligation bonds Operating transfers in Operating transfers out Total Other Financing Sources | 21,307,815 445,714 (123,188) 322,526 | 9,844,929 200,000 324,572 (498,610) 25,962 | 174,077 110,000 77,687 (38,131) 149,556 | 3,914,386 125,000 8,100 (420) 132,680 | 35,241,207 435,000 856,073 (660,349) 630,724 | |
| Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses | (318,826) | (148,416) | 53,594 | (893,432) | (1,307,080) | |
| Fund Balances, July 1, 1982 | 72,993 | 1,651,470 | 148,733 | 3,811,025 | 5,684,221 | |
| Fund Balances, June 30, 1983 | \$ (245,833) | \$1,503,054 | \$202,327 | \$2,917,593 | \$ 4,377,141 | |

STATE OF CALIFORNIA COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS/FUND BALANCES ALL PROPRIETARY FUND TYPES AND PENSION TRUST FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 1983 (IN THOUSANDS)

| | Proprietary F | und Types | Fiduciary Fund Type | Totals |
|--|--|---------------------------------------|--|--|
| | Enterprise | Internal Service | Pension Trust | (Memorandum Only) |
| Operating Revenues Services and sales Earned premiums, net Investment and interest Contributions Miscellaneous | \$ 479,936 421,827 146,895 | \$348,390 | \$ 3,179,253 3,025,880 16,950 | \$ 828,326 421,827 3,326,148 3,025,880 18,930 |
| Total Operating Revenues | 1,050,638 | 348,390 | 6,222,083 | 7,621,111 |
| Operating Expenses Personal services Supplies Services and charges Depreciation Benefit payments Refunds | 91,093 23,334 135,291 27,863 296,195 | 115,904 41,739 158,798 6,381 | 20,899 13,048 1,843,653 149,851 | 227,896 65,073 307,137 34,244 2,139,848 149,851 |
| Total Operating Expenses | 573,776 | 322,822 | 2,027,451 | 2,924,049 |
| Operating Income | 476,862 | 25,568 | 4,194,632 | 4,697,062 |
| Nonoperating Revenues (Expenses) Grants Interest revenue Rent Interest expense and fiscal charges Gain on early extinguishment of debt | 1,307 510,252 3,250 (441,376) 9,165 | 419 (194) | | 1,307 510,671 3,250 (441,570) 9,165 |
| Total Nonoperating Revenues and Expenses | 82,598 | 225 | | 82,823 |
| Operating transfers in Operating transfers out | 13,318 (21,521) | | | 13,318 (21,521) |
| Operating Transfers | (8,203) | | | (8,203) |
| Income before the net cumulative effect of changes in accounting principles | 551,257 | 25,793 | 4,194,632 | 4,771,682 |
| Net cumulative effect on prior years due to changes in accounting principles | 93,962 | | | 93,962 |
| Net Income | 645,219 | 25,793 | 4,194,632 | 4,865,644 |
| Dividends paid | (228,759) | | | (228,759) |
| Retained Earnings/Fund Balances, July 1, 1982 | 2,101,575 | 112,390 | 27,213,387 | 29,427,352 |
| Retained Earnings/Fund Balances, June 30, 1983 | \$2,518,035 | \$138,183 | \$31,408,019 | \$34,064,237 |

STATE OF CALIFORNIA COMBINED STATEMENT OF CHANGES IN FINANCIAL POSITION ALL PROPRIETARY FUND TYPES AND PENSION TRUST FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 1983 (IN THOUSANDS)

| | Proprietary | Fund Types | Fiduciary Fund Type | |
|--|---|--------------------------------|------------------------|--|
| | <u>Enterprise</u> | Internal Service | Pension Trust | Totals (Memorandum Only) |
| Sources of Funds | | | | |
| From operations Net income | \$ 645,219 | \$25,793 | \$ 4,194,632 | \$ 4,865,644 |
| Add (deduct) items not affecting cash Depreciation | 27,863 | 6,381 | | 34,244 |
| Amortization of bond and note discount and premium Loss on sale of investments Gain on early extinguishment of debt Accrual of capital cost recovery Net cumulative effect on prior years due to changes | (1,122) 1,012 (9,165) (59,595) | 0,301 | (173,718) | (174,840) 1,012 (9,165) (59,595) |
| in accounting principles | (93,962) | | **** | <u>(93,962</u>) |
| Funds Provided from Operations | 510,250 | 32,174 | 4,020,914 | 4,563,338 |
| Proceeds from investments Proceeds from sale of fixed assets Advances from other funds Collection of loans receivable Proceeds from bonds and notes | 62,555 8,619 199,851 1,380,790 | 719 353 | 88,816,120 | 88,878,675 719 8,972 199,851 1,380,790 |
| Decreases in current assets Receivables Due from other governments Inventory Other assets | 5,198 | 4,526 411 1,300 2,473 | 772 | 4,526 5,609 1,300 3,245 |
| Increases in current liabilities Accounts payable Payable from restricted assets Due to other funds Due to other governments | 870 3,294 | 13,393 13,660 225 | | 13,393 870 13,660 3,519 |
| Dividends payable Benefits payable Advance collections Bond interest payable Other liabilities | 52,900 2,727 7,771 36,246 | 2,765 | 15,180 28,495 | 52,900 17,907 10,536 36,246 28,495 |
| Total Funds Provided | 2,271,071 | 71,999 | 92,881,481 | 95,224,551 |
| Application of Funds Purchase of investments Advances to other funds Loans provided Acquisition of fixed assets Payments on advances from other funds Dividends paid Payments on notes Retirement of bonds | 414,816 5,625 93,492 272,826 140,195 228,759 359,766 350,379 | 434 21,899 3,228 | 92,813,235 14 | 93,228,051 6,059 93,492 294,739 143,423 228,759 359,766 350,379 |
| Increases in current assets Receivables Due from other funds Prepaid expenses Inventory Other assets Restricted assets Decreases in current liabilities Accounts payable | 246,075 47,835 4,668 4,867 567 113,706 | 30,694 6,830 | 49,140 | 295,215 78,529 11,498 4,867 567 113,706 |
| Due to other funds Other liabilities | 670 1,402 | 2,968 | | 670 4,370 |
| Total Funds Applied | 2,287,458 | 66,053 | 92,862,389 | 95,215,900 |
| Net Increase (Decrease) in Cash | \$ (16,387) | \$ 5,946 | \$ 19,092 | \$ 8,651 |

STATE OF CALIFORNIA COMBINED BALANCE SHEET ALL UNIVERSITY OF CALIFORNIA FUNDS AS OF JUNE 30, 1983 (IN THOUSANDS)

| | Current Funds | Loan Funds | Endowment & Similar Funds | Plant Funds | Retirement System Funds | Total |
|---|---------------------------|----------------------|---------------------------------|---------------------|--|---|
| ASSETS | | | | | | |
| Cash and pooled investments Investments Receivables Due from other funds | \$342,027 262,170 | \$ 20,182 159,181 | \$ 3,325 387,385 1 | \$ 223,292 | \$ 2,310 3,233,788 24,989 3,706 | \$ 591,136 3,621,173 446,341 3,706 |
| Due from other governments Other assets Advances and loans receivable Fixed assets | 54,450 193,728 | | 40,554 | 1,317 3,749,618 | | 54,450 195,045 40,554 3,749,618 |
| Total Assets | \$852,375 | \$179,363 | \$431,265 | \$3,974,227 | \$3,264,793 | \$8,702,023 |
| LIABILITIES AND FUND EQUITY | | | | | | |
| Liabilities Accounts payable Due to other funds Advances from other funds Advances from other governments | \$398,483 3,706 497 | \$ 2,000 85,168 | \$ 661 | \$ 15,271 38,057 | \$ 30,290 | \$ 444,705 3,706 40,554 85,168 |
| Mortgages and other borrowings Advance collections Revenue bonds payable | 35,046 | 24,540 | 502 | 125,731 192,046 | | 125,731 35,548 216,586 |
| Total Liabilities | 437,732 | 111,708 | 1,163 | 371,105 | 30,290 | 951,998 |
| Fund Equity Investment in general fixed assets Fund balances Reserved for employees' | | | | 3,419,222 | | 3,419,222 |
| retirement system Reserved for other specific | | | | | 3,234,503 | 3,234,503 |
| purposes Unreserved | 158,409 | 29,161 | 265,097 | 75,033 | | 527,700 |
| Designated for University of California | 256,234 | 38,494 | 165,005 | 108,867 | | 568,600 |
| Total Fund Equity | 414,643 | 67,655 | 430,102 | 3,603,122 | 3,234,503 | 7,750,025 |
| Total Liabilities and Fund Equity | <u>\$852,375</u> | <u>\$179,363</u> | <u>\$431,265</u> | \$3,974,227 | \$3,264,793 | \$8,702,023 |

STATE OF CALIFORNIA COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL UNIVERSITY OF CALIFORNIA CURRENT FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 1983 (IN THOUSANDS)

| D | |
|---|---|
| Revenues Tuition and fees Federal appropriations, grants, and contracts State appropriations, grants, and contracts Private gifts, grants, and contracts Sales and services | \$ 276,371 537,013 1,170,342 129,499 |
| Educational activities Auxiliary enterprises Teaching hospitals Local government | 198,648 194,642 580,406 26,913 |
| Major Department of Energy laboratories Other | 1,278,797 117,077 |
| Total Revenues | 4,509,708 |
| Expenditures Instruction Research Public services Academic support Teaching hospitals Student services Institutional support Operation and maintenance of plant Student financial aid Auxiliary enterprises Major Department of Energy laboratories Other | 792,886 571,856 87,912 292,274 614,435 116,025 170,443 157,411 107,443 165,356 1,273,331 8,735 |
| Total Expenditures | 4,358,107 |
| Other Financing Sources (Uses) Transfers in Transfers out | 51,208 (149,380) |
| Total Other Financing Sources (Uses) | (98,172) |
| Excess of Revenues and Other Sources Over Expenditures and Other Uses | 53,429 |
| Fund Balances, July 1, 1982 | 361,214 |
| Fund Balances, June 30, 1983 | \$ 414,643 |

STATE OF CALIFORNIA COMBINED STATEMENT OF CHANGES IN FUND BALANCES ALL UNIVERSITY OF CALIFORNIA FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 1983 (IN THOUSANDS)

| | Current Funds | Loan Funds | Endowment & Similar Funds | Plant Funds | Retirement System Funds | Totals (Memorandum Only) |
|--|------------------------|-----------------|---------------------------------|---------------------------------|-------------------------------|------------------------------------|
| Revenues and Other Additions Unrestricted current fund revenues General Auxiliary enterprise and hospital | \$1,692,497 775,048 | | | | | \$1,692,497 775,048 |
| Restricted gifts, grants, and contracts Investment and interest income | 1,925,086 64,168 | \$ 368 1,579 | \$ 12,082 2,060 | \$ 16,768 13,604 | \$ 221,271 | 1,954,304 302,682 |
| Net gain (loss) on sale of investments Governmental grants and contracts Student debt service fees Governmental appropriations Expended for plant facilities | (1,175) | | 13,678 | 343 3,501 1,689 13,288 | 44,133 | 56,979 3,501 1,689 13,288 |
| (including \$221,254 financed from current funds) Retirement of indebtedness | | | | 315,991 15,587 | | 315,991 15,587 |
| Contributions to retirement system University Member Other | 54,084 | 2,237 | 1,485 | 13,966 | 268,500 79,880 480 | 268,500 79,880 72,252 |
| Total Revenues and Other Additions | 4,509,708 | 4,184 | 29,305 | 394,737 | 614,264 | 5,552,198 |
| Expenditures and Other Deductions Current fund expenditures Plant fund expenditures Debt service | 4,349,372 | | | 99,604 | | 4,349,372 99,604 |
| Principal retirement Interest Disposals of plant assets | | | | 15,587 13,975 48,146 | | 15,587 13,975 48,146 |
| Retirement system expenditures Benefits Withdrawals Other | 8,735 | 3,125 | 166 | 1,088 | 55,148 25,753 4,805 | 55,148 25,753 17,919 |
| Total Expenditures and Other Deductions | 4,358,107 | 3,125 | 166 | 178,400 | 85,706 | 4,625,504 |
| Transfers in (out) | (98,172) | 6,358 | (1,281) | 93,095 | | |
| Net Increase in fund balances | 53,429 | 7,417 | 27,858 | 309,432 | 528,558 | 926,694 |
| Fund Balances, July 1, 1982 | 361,214 | 60,238 | 402,244 | 3,293,690 | 2,705,945 | 6,823,331 |
| Fund Balances, June 30, 1983 | \$ 414,643 | \$67,655 | \$430,102 | \$3,603,122 | \$3,234,503 | \$7,750,025 |

NOTES TO THE FINANCIAL STATEMENTS

1. Definition of the Reporting Entity

The General Purpose Financial Statements present information on the financial activities of the State of California (State) over which the Governor, the State Legislature, and other elected officials have direct or indirect governing and fiscal control. The financial accounts of various boards, commissions, statements include agencies, authorities, and state colleges and universities. scope of the reporting entity was determined in accordance with the provisions contained in Statement 3. Defining the Governmental Reporting Entity, prescribed by the National Council on Governmental Accounting for fiscal years ending after December 31, 1982. University of California was not reported in the General Purpose Financial Statements of the State for the year ended June 30, 1982. The financial statements of the University of California as of and for the year ended June 30, 1982, reflected total assets of \$7.7 billion, total revenues and other additions of \$5.1 billion, and total expenditures and other deductions of \$4.4 billion.

2. Summary of Significant Accounting Policies

A. Basis of Presentation

The accompanying financial statements present the financial position and the results of operations of the State for the year ended June 30, 1983. Except for the University of California, as explained below, the financial statements have been prepared in conformity with generally accepted accounting prescribed by the National Council on as Governmental Accounting, by the American Institute of Certified Public Accountants, and by the Financial Accounting Standards The financial statements of the University California have been prepared in conformity with generally accepted accounting principles as prescribed by the National Association of College and University Business Officers and by the American Institute of Certified Public Accountants.

The University of California receives an annual appropriation from the General Fund of the State. For the year ended June 30, 1983, approximately \$1.1 billion was accrued or disbursed from the General Fund to the University of California. This amount is recorded as revenues and expenditures in both the General Fund and the University of California Funds and is reported as such in the accompanying financial statements. Thus, these revenues and expenditures are reported twice.

Included in the State's General Purpose Financial Statements are the financial statements of the State Compensation Insurance Fund as of and for the year ended December 31, 1982. The State Compensation Insurance Fund represents 12 percent and 36 percent, respectively, of the assets and revenues of the Enterprise Funds.

B. Fund Accounting

The financial activities of the State accounted for in the accompanying financial statements have been classified as follows:

Governmental Fund Types

The governmental fund types are used primarily to account for services provided to the general public without charging directly for those services. The State has three governmental fund types:

The <u>General Fund</u> is the main operating fund of the State. It accounts for transactions related to resources obtained and used for those services that do not need to be accounted for in another fund.

<u>Special Revenue Funds</u> account for transactions related to resources obtained from dedicated revenue sources (other than for expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

<u>Capital Projects Funds</u> account for transactions related to resources obtained and used for the acquisition or construction of major capital facilities.

Proprietary Fund Types

The proprietary fund types present financial data on state activities that are similar to those found in the private sector. Users are charged for the goods or services provided. The proprietary fund types are as follows:

Enterprise Funds account for goods or services provided to the general public on a continuing basis either where the State intends that all or most of the costs involved are to be financed by user charges or where periodic measurement of the results of operations is appropriate for management control, accountability, or other purposes.

<u>Internal Service Funds</u> account for goods or services provided to other funds, agencies, departments, or governments on a cost-reimbursement basis.

Fiduciary Fund Types

The fiduciary fund types are used to account for assets held by the State either as a trustee or as an agent for individuals, private organizations, other governments, or other funds. The fiduciary fund types are the following:

Expendable Trust Funds account for assets held in a trustee capacity where both principal and income may be expended in the course of a fund's designated operations.

<u>Pension Trust Funds</u> account for transactions, assets, <u>liabilities</u>, and net assets available for plan benefits of the retirement systems.

Agency Funds account for assets held by the State as an agent for individuals, private organizations, other governments, or other funds. They are custodial in nature and do not measure the results of operations.

General Long-Term Obligations Account Group

This account group records unmatured general obligation bonds and other long-term obligations not recorded in Enterprise or University of California Funds. These obligations are expected to be financed from governmental funds.

University of California

The University of California uses the following types of funds to account for its activities:

<u>Current Funds</u> account for unrestricted funds that are <u>expendable in pursuing</u> the objectives of the University of California, over which the Regents of the University of California (Regents) retain control, and for externally-restricted funds that may be used only in accordance with specified purposes.

Loan Funds account for resources available primarily for loans to students. In addition, resources are also available for loans to faculty and staff.

Endowment and Similar Funds - Endowment funds are invested in perpetuity, and the income is used in accordance with restrictions imposed by donors. Funds functioning as endowment are established by the Regents, and both principal and income may be expended.

<u>Plant Funds</u> account for resources available to acquire properties, to service the debt related to properties, to provide for the renewal and replacement of properties, and to account for funds invested in properties. Fixed assets

of major laboratories of the U.S. Department of Energy are federally owned and are not included in the plant funds.

Retirement System Funds account for transactions, assets, liabilities, and net assets available for plan benefits of the University of California Retirement System. Certain employees of the University of California are members of the Public Employees' Retirement System.

C. Basis of Accounting

Governmental Fund Types, Expendable Trust Funds, and Agency Funds

The accounts of these fund types are reported using the modified accrual basis of accounting. Under the modified accrual basis, revenues are recorded as they are received and expenditures are recorded at the time the liabilities are incurred, with the following exceptions:

- Intergovernmental revenues are recorded as earned;
- Interest receivable and revenues receivable that have been billed and that are estimated to be collected during the following fiscal year are accrued at June 30. Receivables for which collection is indefinite or which will not be collected in the following year are not reported in the financial statements;
- Interest on long-term debt is recorded when due; and
- Vacation leave expenditures are recorded when paid because there is no satisfactory basis for determining the accumulated liability.

Other accounting practices of the State include the recording of inventory items as expenditures when the items are purchased and the use of encumbrance accounting for budgetary control purposes. On the financial statements prepared in accordance with generally accepted accounting principles, encumbrances at June 30, 1983, are shown as a reservation of fund balance.

Proprietary Fund Types and Pension Trust Funds

The accounts of these fund types are reported using the accrual basis of accounting except that vacation compensation is expensed when leave is taken. Investments are shown at amortized cost.

University of California

The University of California funds are accounted for on the accrual basis of accounting. Certain immaterial deferrals and accruals are omitted.

D. Fixed Assets

General Fixed Assets Account Group

The General Fixed Assets Account Group is not presented on the Combined Balance Sheet.

Proprietary Fund Types

Property, plant, and equipment are stated either at cost or at fair market value at the date of acquisition. Toll facilities, constituting 13.3 percent of these assets, are not depreciated because they are maintained to provide indefinite useful lives. Most of the remaining assets are depreciated over their estimated service lives using the straight-line method of depreciation.

University of California

Investments in plant and equipment assets are recorded at cost, if purchased. They are recorded at fair market or appraised value at the date of acquisition, if donated. The fixed assets of the plant funds are not depreciated.

3. Changes in Accounting Principles

In fiscal year 1982-83, the State began to use depreciation accounting for the water projects included in the Enterprise Fund Type. In previous years, the State did not depreciate the water projects. The change was adopted so that the State's accounting method for the water projects would more closely conform to the method used by public utilities. The major assets of the water projects are depreciated on a straight-line basis over 100 years. In fiscal year 1982-83, the State began to record the accrued interest earned on capital costs incurred for water projects that will be billed to water contractors in the future. The effect of these changes in accounting principles was to increase revenue and expense of current-year operations by \$17,330,029 and \$26,427,000, respectively, resulting in a decrease in net income of \$9,096,971 relative to the amounts that would have been recorded if the changes had not been made.

The following schedule presents the cumulative effect of these changes in accounting principles on the results of operations in prior years (in thousands):

Cumulative effect of adoption of depreciation method \$(317,367)

Cumulative effect of accrual of interest earned on unbilled costs 411,329

Net cumulative effect on prior years \$ 93,962

4. Cash and Pooled Investments

The State Treasurer and the Treasurer of the Regents of the University of California each administers a pooled money investment program. These programs enable the treasurers to combine available cash from all funds within their respective systems and to invest cash that exceeds current needs.

The cash and pooled investments account includes cash on hand, cash deposited with banks, and securities consisting primarily of certificates of deposit, commercial paper, United States government issues, and federal agency obligations. Additionally, the State Treasurer and the Treasurer of the Regents of the University of California sell and purchase securities under agreements to repurchase or resell the securities at later dates.

As of June 30, 1983, the average remaining life of securities in the pooled money investment program administered by the State Treasurer was approximately one year, eleven months. The average remaining life of securities in the pooled money investment program administered by the Treasurer of the Regents of the University of California was less than one year. Securities in the respective pooled money investment programs are carried at amortized cost. Market values for the State Treasurer's portfolio and the University of California's portfolio approximate book values at June 30, 1983.

5. Investments

The following schedule shows the amortized cost and market value of investments, other than pooled investments, for all funds. Totals are those reported at June 30, 1983, except for the State

Compensation Insurance Fund, which is reported as of December 31, 1982 (in thousands):

| Enterprise Funds | Amortized Cost | Market Value |
|--|---|---|
| State Compensation Insurance Fund Housing Finance Fund Other Enterprise Funds Total | \$ 1,380,238 397,500 137,493 \$ 1,915,231 | \$ 1,236,230 392,063 Unavailable |
| Trust and Agency Funds | | |
| Public Employees' Retirement System State Teachers' Retirement System Legislators' Retirement System Judges' Retirement System Deferred Compensation Fund Other Trust and Agency Funds | \$19,709,869 10,997,319 40,652 1,027 364,970* 31,444 | \$20,366,214 10,867,945 38,821 1,027 384,988 Unavailable |
| Total | \$31,145,281 | |
| University of California | | |
| Endowment and Similar Funds University of California Retirement System | \$ 387,385 3,233,788 | \$ 533,052** 4,280,998 |
| Tota1 | \$ 3,621,173 | \$ 4,814,050 |

^{*}This amount does not represent amortized cost; it includes cost and accumulated earnings.

^{**}This amount does not include the market value of real estate investments reported at amortized cost of \$13.8 million.

6. Fixed Assets

The following schedule presents a summary of the fixed assets of the Proprietary Fund Types and the University of California (in thousands):

| | Proprietary Fund Types | | | | | | | | |
|--|------------------------|---------------------|---------------------------------------|--|--|--|--|--|--|
| | <u>Enterprise</u> | Internal Service | University of <u>California</u> | | | | | | |
| State water projects Toll facilities Other land, improvements, | \$2,639,672 498,890 | | | | | | | | |
| buildings, and equipment Construction in progress | 348,249 530,290 | \$142 , 684 | \$3,566,471 183,147 | | | | | | |
| Total Fixed Assets | 4,017,101 | 142,684 | 3,749,618 | | | | | | |
| Less accumulated depreciation | | | | | | | | | |
| (Notes 2 and 3) | 351,561 | 63,894 | | | | | | | |
| Net Fixed Assets | \$3,665,540 | \$ 78 , 790 | \$3,749,618 | | | | | | |

7. General Obligation Bonds

The State Constitution provides that the State may issue general obligation bonds for specific purposes and in such amounts as approved by two-thirds of both houses of the Legislature and by a majority of voters in a general or direct primary election. The debt service for general obligation bonds is appropriated from the General Fund. Under the State Constitution, the debt service on outstanding general obligation bonds is subject to the prior application of monies in the General Fund to the support of the public school system and public institutions of higher education. Enterprise funds reimburse the General Fund for the debt service provided on their behalf. In 1969, the City and County of San Francisco also agreed to reimburse the State for debt service on certain general obligation bonds for harbor development and improvement.

A. Changes in Bond Indebtedness

The following schedule summarizes the changes in general obligation bond debt for the year ended June 30, 1983 (in thousands):

| Balance July 1, 1982 | Additions | Deductions | Balance June 30, 1983 |
|----------------------------|---|---|--|
| | | | |
| \$1,791,913 | \$435,000 | \$152,754 | \$2,074,159 |
| 4,540,850 | 200,000 | 265,135 | 4,475,715 |
| \$6,332,763 | \$635,000 | \$417,889 | \$6,549,874 |
| | July 1, 1982 \$1,791,913 4,540,850 | July 1, 1982 Additions \$1,791,913 \$435,000 4,540,850 200,000 | July 1, Additions Deductions \$1,791,913 \$435,000 \$152,754 4,540,850 200,000 265,135 |

General obligation bonds that are directly related to and expected to be paid from the resources of enterprise funds are included within the accounts of such funds in the accompanying financial statements. However, the General Fund may be liable for the payment of any principal and interest on these bonds that is not met from the resources of such funds.

B. Bonds Outstanding and Bonds Authorized But Unissued

The following schedule shows general obligation bonds outstanding and bonds authorized but unissued at June 30, 1983 (in thousands):

| | <u>Outstanding</u> | Authorized But Unissued | |
|--|-------------------------------------|------------------------------|--|
| General Long-Term Obligations | | | |
| State Construction Clean Water State Beach, Park, Recreational | \$ 323,050 322,250 | \$ 30,000 | |
| and Historical Facilities State, Urban, and Coastal Park Clean Water and Water Conservation State Parklands State School Building Lease- | 224,675 191,000 | 15,000 50,000 | |
| | 180,250 135,125 | 185,000 145,000 | |
| Purchase Health Science Facilities New Prison Construction | 125,000 105,175 100,000 | 375,000 395,000 | |
| Safe Drinking Water Community College Construction Higher Education Construction | 98,025 95,250 | 75,000 | |
| Program Recreation and Fish and Wildlife | 93,735 | | |
| Enhancement Junior College Construction Harbor Development San Francisco Harbor Improvement | 33,000 26,800 19,565 1,259 | | |
| County Jail Capital Expenditure First-Time Home Buyers Lake Tahoe Acquisitions | | 280,000 200,000 85,000 | |
| Total General Long-Term Obligations | 2,074,159 | 1,835,000 | |
| Enterprise Funds | | | |
| California Veterans California Water Resource | 2,262,075 | 550,000 | |
| Development State School Building Aid Harbor Development | 1,455,780 756,310 1,550 | 180,000 40,000 | |
| Total Enterprise Funds | 4,475,715 | 770,000 | |
| Total General Obligation Bonds Payable | \$6,549,874 | \$2,605,000 | |

C. Debt Service Requirements

The following schedule shows the debt service requirements for general obligation bonds as of June 30, 1983, including interest of \$4.1 billion (in thousands):

| Year Ending June_30 | General Long-Term Obligations | Enterprise Funds |
|--|---|---|
| 1984 1985 1986 1987 1988 Thereafter | \$ 312,415 296,706 278,355 264,746 249,336 1,663,890 | \$ 514,842 488,974 465,722 435,709 401,867 5,275,174 |
| Total | \$3,065,448 | \$7,582,288 |

8. Revenue Bonds and Notes Payable

With the prior approval of the State Legislature, certain state agencies issue revenue bonds. Principal and interest on revenue bonds are payable from the earnings of the respective enterprise funds of the agencies listed in Section B of this footnote or from resources of certain Plant Funds or Loan Funds of the University of California. The General Fund has no legal liability for payment of principal and interest on revenue bonds. However, in recent years, money has been appropriated annually from the General Fund for payment of the debt service on revenue bonds of the California Exposition and State Fair.

Revenue bonds issued by the Department of Water Resources, the California Transportation Commission, the State Public Works Board, and the California State University were issued to acquire or construct state facilities. Revenue bonds issued by the California Housing Finance Agency, the Department of Veterans Affairs, the California National Guard, and the California Student Loan Authority are similar to the no-commitment debt discussed in Note 9. The revenue bonds that are similar to no-commitment debt were authorized by the Legislature and issued to allow the State to make loans to finance housing development, to finance the acquisition of farms and homes by California Veterans and National Guard members, and to purchase federally insured student loans from lending institutions. When loans financed by these revenue bonds are fully paid, the farms and homes become the property of private individuals or entities.

A. Changes in Bond Indebtedness

The following schedule summarizes the changes in revenue bond debt for the year ended June 30, 1983 (in thousands):

| | Balance July 1, 1982 | Additions | <u>Deductions</u> | Balance June 30, 1983 |
|-----------------------------|----------------------------|-------------|-------------------|-----------------------------|
| Enterprise Funds | \$1,989,838 | \$1,156,020 | \$85,244 | \$3,060,614 |
| University of California | 165,200 | 56,216 | 4,830 | 216,586 |
| Total Revenue Bonds | \$2,155,038 | \$1,212,236 | \$90,074 | \$3,277,200 |

B. Revenue Bonds Outstanding

The following schedule shows revenue bonds outstanding at June 30, 1983 (in thousands):

| | <u>Outstanding</u> |
|--|--------------------|
| Enterprise Funds | |
| California Housing Finance Agency | \$1,181,931 |
| Department of Water Resources Department of Veterans Affairs | 995,301 455,000 |
| California State University California Transportation | 163,523 |
| Commission | 112,196 |
| California Student Loan Authority | 121 , 475 |
| California National Guard | 24 , 920 |
| State Public Works Board-California Exposition and State Fair | 6,268 |
| Total Enterprise Funds | 3,060,614 |
| University of California | |
| Regents of the University | 016 506 |
| of California | 216,586 |
| Total Revenue Bonds | \$3,277,200 |

Outstanding revenue bonds totaling \$7.28 million for Hastings College of the Law are not included in the accompanying financial statements.

C. Debt Service Requirements

The following schedule shows the debt service requirements for revenue bonds as of June 30, 1983, including interest of \$3.3 billion (in thousands):

| Year Ending June 30 | Enterprise Funds | University of <u>California</u> |
|--|---|--|
| 1984 1985 1986 1987 1988 Thereafter | \$ 226,521 229,425 232,440 224,701 229,267 4,947,326 | \$ 19,756 17,482 17,289 17,222 17,200 359,252 |
| Total | \$6,089,680 | \$448,201 |

D. Notes Payable

Certain state agencies issued short-term notes, secured by specific revenue sources, to provide temporary financing. The following schedule shows outstanding notes payable at June 30, 1983 (in thousands):

| Enterprise Funds | <u>Outstanding</u> |
|---|--------------------|
| California Housing Finance Agency State Public Works Board | \$167,779 4,912 |
| Total Notes Payable | \$172,691 |

E. Early Extinguishment of Debt

During fiscal year 1982-83, the Department of Water Resources issued Central Valley Project Power Facilities revenue bonds and used \$243,406,900 of the proceeds to satisfy debt of \$250 million of previously issued revenue bond anticipation notes. The department invested the \$243,406,900 in obligations of the U.S. government and placed the investments in irrevocable escrow with the State Treasurer. The investments and interest thereon will be sufficient to redeem the revenue bond anticipation notes upon their maturity. On December 1, 1983, \$100 million in notes was redeemed before the scheduled maturity of the notes.

Similarly, during July 1981, the California Transportation Commission satisfied a debt of \$20 million of San Francisco Bay

Toll Bridge revenue bonds by depositing U.S. government securities in irrevocable escrow with the State Treasurer. These securities were purchased in May 1980 for \$18,295,313 and will be sufficient, with the interest earned thereon, to redeem the revenue bonds upon maturity. The first installment of \$5 million has since matured and was paid from the escrow account.

Since the escrow arrangements effectively release the Department of Water Resources and the California Transportation Commission from their obligations for the remaining \$150 million in revenue bond anticipation notes and \$15 million in revenue bonds, respectively, the liabilities for the notes and the bonds are not included in the financial statements.

9. No-Commitment Debt

The Legislature created various authorities to provide private entities with a low-cost source of capital financing for constructing facilities deemed to be in the public interest. This debt is secured solely by the credit of the private entities and is administered by trustees independent of the State. The State has no obligation for this debt. Accordingly, these bonds are not reported in the accompanying financial statements.

The following schedule shows no-commitment bonds outstanding at June 30, 1983 (in thousands):

| | <u>Outstanding</u> |
|---|--------------------------------------|
| Health Facilities Pollution Control Educational Facilities Alternate Energy Source | \$ 735,755 749,457 360,515 |
| Total No-Commitment Debt | \$1,851,528 |

10. Grant to Los Angeles County

Chapter 1594, Statutes of 1982, reduced by \$200 million the allocation to Los Angeles County provided by Sections 16702 and 16703 of the Welfare and Institutions Code. At the same time, Chapter 1594 awarded a \$200 million grant to Los Angeles County, payable from the General Fund in future years, to implement a new system for providing medical assistance to medically indigent adults. Two hundred million dollars of the General Fund is to be deposited into the Los Angeles County Medical Assistance Grant Account as follows:

- \$100 million during the 1983-84 fiscal year; and
- \$100 million during the 1984-85 fiscal year.

The statutes require that Los Angeles County be paid the amount of the grant in June 1985. Before the State makes that payment, however, the funds are a borrowable resource of the General Fund. The grant to Los Angeles County that will be paid in fiscal year 1984-85 is not included in the accompanying financial statements.

11. Commitments

A. Leases

The aggregate amount of lease commitments for facilities and equipment, excluding those of the University of California, in effect as of June 30, 1983, is approximately \$671 million. This amount does not include any future escalation charges for real estate taxes and operating expenses. Most state leases are classified as operating leases, and they contain clauses providing for termination. It is expected that in the normal course of business, most of these leases will be replaced by similar leases.

The State has also entered into some lease-purchase agreements to acquire office buildings and electronic data processing equipment. The acquisition or development of the office buildings is financed by joint powers authorities, nonprofit corporations, and private corporations who then lease the facilities to the State. Upon expiration of these leases, title to the facilities and equipment will pass to the State.

The minimum lease commitments are summarized below (in thousands):

| Year Ending June 30 | Operating Leases | Capital Leases | _Total |
|--|--|---|---|
| 1984 1985 1986 1987 1988 Thereafter | \$119,395 97,075 78,954 55,690 40,069 151,198 | \$ 6,792 5,614 4,811 5,459 5,459 100,152 | \$126,187 102,689 83,765 61,149 45,528 251,350 |
| Total minimum lease payment | \$542,381 | 128,287 | \$670,668 |
| Less amounts representing interest | | 72,215 | |
| Present value of net minimum lease payment | | \$ 56,072 | |

Lease expenditures for the year ended June 30, 1983, amounted to approximately \$204 million.

University of California rental expenditures for the years ended June 30, 1983 and 1982, totaled \$38 million and \$35 million, respectively. Minimum payments required under capital and noncancellable operating leases are \$17 million in 1984 and decrease in amount thereafter.

B. Loans and Construction

As of June 30, 1983, housing, school building aid, and harbors and waterways loan programs had loan commitments totaling approximately \$367 million. These commitments are expected to be funded from existing program resources and from the proceeds of revenue and general obligation bonds to be issued. The State had commitments for approximately \$97 million for construction of water projects and a bridge. Construction projects of the University of California, totaling \$79 million, had been authorized at June 30, 1983. Of this amount, \$41 million will be funded from unexpended plant funds and \$38 million from other sources.

C. Encumbrances

At June 30, 1983, encumbrances of the Special Revenue Funds totaled \$549 million. This amount does not include commitments of \$708 million for various highway projects because the future expenditures related to these commitments are expected to be reimbursed primarily from proceeds of approved federal grants. The ultimate liability will not accrue to the State.

12. Taxes

A. Summary of Major Tax Revenues

Tax revenues for the year ended June 30, 1983, are as follows (in thousands):

| | General Fund | Special Revenue Funds | Expendable Trust Funds |
|--|--|-----------------------------|------------------------------|
| Sales and use Personal income Bank and corporation | \$ 7,643,144 7,677,363 2,536,011 | \$600,480 | |
| Unemployment insurance Disability insurance | _,000,000 | | \$1,466,586 826,630 |
| Other | 1,867,093 | 11,073 | 37,981 |
| Total | \$19,723,611 | \$611,553 | \$2,331,197 |

B. Legislation Increasing Tax Revenues

Legislation resulted in the accelerated collection of approximately \$148 million in sales tax revenue and additional revenue to the State's General Fund of approximately \$279 million in motor vehicle license taxes.

13. Pension Trusts

A. General

The State administers five defined benefit contributory retirement plans: the Public Employees' Retirement System, the Judges' Retirement System, the Legislators' Retirement System, the State Teachers' Retirement System, and the University of California Retirement System. The schedule below shows the number of members in each of the retirement plans as of June 30, 1983:

| | State <u>Members</u> | Other <u>Members</u> | Total <u>Members</u> |
|--------------------------|-------------------------|-------------------------|-------------------------|
| Public Employees' | 262,065 | 468,635 | 730,700 |
| Judges' | 1,284 | 738 | 2,022 |
| Legislators' | 387 | | 387 |
| State Teachers' | 431 | 395,580 | 396,011 |
| University of California | 79,075 | | 79,075 |

These retirement systems are accounted for in separate funds. Except for the Legislators' Retirement System and the University of California Retirement System, these are statewide, multi-employer retirement plans. The following schedule presents a summary of the annual contributions to the retirement systems by the State, public agencies, and members for fiscal year 1982-83 (in thousands):

| | State | Public Agencies | Members | Total Contributions |
|-----------------|-----------|--------------------|-----------------|------------------------|
| Public | | | | |
| Employees' | \$660,131 | \$664,898 | \$435,699 | \$1,760,728 |
| Judges' | 15,780 | 3,418 | 6,112 | 25,310 |
| Legislators' | 637 | | 248 | 885 |
| State Teachers' | 235,491 | 500,570 | 502,896 | 1,238,957 |
| University of | | | | |
| California | 268,500 | | 79 , 880 | 348,380 |

The University of California Retirement System is reported as part of the University of California within the General Purpose Financial Statements. The other four systems are reported within the Fiduciary Fund Type.

B. Unfunded Actuarial Liability

Independent actuaries evaluate the adequacy of the financing of the five systems. The contributions reported for the Public Employees' Retirement System include amortization of the unfunded actuarial liability over a period not to exceed 30 years. The University of California Retirement System is fully funded and therefore has no unfunded liability. The long-term financing requirements of the other three systems are significantly greater than the contributions provided in state law. The following schedule shows the unfunded actuarial liability for the Public Employees', Judges', and Legislators' retirement systems at the dates indicated (in millions):

| | Date of Last Actuarial Valuation | State Share of Unfunded Actuarial Liability | Total Unfunded Actuarial Liability |
|-------------------|--|--|---|
| Public Employees' | 6/30/82 | \$6,097 | \$10,246 |
| State Teachers' | 6/30/81 | unknown | 13,197 |
| Judges' | 6/30/80 | unknown | 448 |
| Legislators' | 6/30/80 | 17 | 17 |

The Education Code requires the State to provide supplemental funding to the State Teachers' Retirement System in order to reduce that system's unfunded actuarial liability. This code requires that, beginning July 1, 1980, annual state contributions of \$144 million to the State Teachers' Retirement System be increased or decreased to reflect changes in the California Consumer Price Index. The Education Code also provides for additional annual contributions as follows:

| Fiscal Year | Amount | Fiscal Year | Amount |
|-------------|---------------|-------------|---------------|
| 1983-84 | \$ 60 million | 1990-91 | \$200 million |
| 1984-85 | 80 million | 1991-92 | 220 million |
| 1985-86 | 100 million | 1992-93 | 240 million |
| 1986-87 | 120 million | 1993-94 | 260 million |
| 1987-88 | 140 million | 1994-95 | 280 million |
| 1988-89 | 160 million | Thereafter | 280 million |
| 1989-90 | 180 million | | |

However, the Governor reduced the State's contribution to the State Teachers' Retirement System for the 1983-84 fiscal year to \$1. The legality of this action is currently being challenged as explained in Note 18.

Beginning in fiscal year 1994-95, the additional annual contributions of \$280 million must be indexed to the California Consumer Price Index.

Independent actuaries report that at June 30, 1983, the actuarial present value of accumulated benefits of the University of California Retirement System basic plan was \$2.7 billion.

14. Guaranty Deposits

The State is custodian of guaranty deposits held to protect consumers, to secure the State's deposits in financial institutions, and to assure payment of taxes and fulfillment of obligations to the State. Guaranty deposits of securities and other properties are not shown on the financial statements.

15. Employee Benefits - Deferred Compensation Plan

The State has adopted a deferred compensation plan available to eligible state employees. Eligible employees may defer receiving portions of their salaries, thereby deferring taxation on those portions, until they are separated from service or face a serious financial emergency. The participants direct the plan administrator, the State, to invest the deferred amounts among ten investment options. The cost of administration and all funding are the responsibility of those participating in the plans. The State makes no contributions to the plan. However, the money in the plan is available for payment to general creditors.

At June 30, 1983, assets invested on behalf of the participants totaled approximately \$365 million. This amount is reported at cost plus accumulated earnings in an agency fund.

16. Segment Information - Enterprise Funds

Selected financial information by enterprise fund activity for major segments is shown in the schedule on the following page.

ENTERPRISE FUND ACTIVITY BY MAJOR SEGMENTS (IN THOUSANDS)

| | Housing Loan | Water | State Compensation Insurance | State School Building Aid | Toll Facilities | State University | Harbors and Waterways | Public Building | Other Enterprises |
|---------------------------------------|-----------------|------------|------------------------------------|------------------------------|--------------------|---------------------|-----------------------------|--------------------|----------------------|
| Operating Revenue | \$ 5,762 | \$ 303,999 | \$ 564,910 | | \$ 67,500 | \$ 80,872 | \$ 3,544 | \$ 3,397 | \$ 20,654 |
| Operating Income or (Loss) | (14,727) | 190,449 | 227,328 | \$ (1,130) | 48,867 | 25,010 | (806,9) | 2,664 | 5,309 |
| Net Income | 50,231 | 246,583 | 227,328 | 38,069 | 45,187 | 20,580 | 6,943 | 2,928 | 7,370 |
| Property, Plant, and Equipment | | | | | | | | | |
| Additions | 09 | 211,057 | 12,994 | 9,270 | 29,848 | 9,336 | 13 | | 248 |
| Total Assets | 4,716,659 | 3,800,791 | 1,601,745 | 1,220,039 | 755,822 | 378,959 | 121,081 | 990*92 | 155,588 |
| Bonds and Other Long-Term Liabilities | 10 | | | | | | | | |
| Payable from Operating Revenues | | 2,825,667 | | | 136,587 | 163,523 | | 11,180 | 121,475 |
| Payable from Other Sources | 4,091,704 | | | 1,281,812 | | | 1,550 | | |
| Total Equity | 376,687 | 793,032 | 430,905 | (62,616) | 610,813 | 185,522 | 109,751 | 64,526 | 29,028 |

The primary sources of Enterprise Fund revenues are as follows:

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Housing Loan - Interest charged on contracts of sale of properties to California Veterans and to California National Guard members, interest charged on program loans to finance the housing needs of persons and families of low and moderate income, loan origination fees, and interest earned on investments.

<u>Mater</u> - Charges to local water districts, sale of excess power to public utilities, and interest earned on investments.

State Compensation Insurance - Premiums collected from California employers for insurance against workers' compensation claims and interest earned on investments. This information is as of and for the year ended December 31, 1982.

State School Building Aid - Interest charged on loans to school districts for acquisition, construction, or rehabilitation of classroom facilities, and income from the rental of portable classrooms to school districts. The \$62.616 million deficit results primarily from the write-down of loans receivable from school districts. The loans may be forgiven in accordance with statutory provisions.

Toll Facilities - Toll fees and interest earned on investments.

State University - Charges to students for housing and parking; student fees for campus unions, health centers, and self-supportiny educational proyrams; and interest earned on investments.

Harbors and Waterways - Gasoline taxes related to boating activities, fees for boating registration and licensing, and interest earned on investments. Public Building - Rental charges from the lease of public buildings and interest earned on investments.

Other Enterprises - Canteen revenues and processing fees charged by various other departments and authorities.

17. Contingencies

A. <u>Litigation</u>

The State is a party to numerous legal proceedings, many of which normally recur in governmental operations. The following were accrued as a liability in the financial statements: legal proceedings that were decided against the State before June 30, 1983; legal proceedings that were in progress at June 30, 1983, and that were settled or decided against the State as of December 22, 1983; and those legal proceedings having a high probability of resulting in a decision against the State as of December 22, 1983, and for which amounts could be estimated. For Governmental Fund Types, the portion of the liability that is expected to be paid within the next 12 months is recorded as a liability of the fund from which payment will be made; the remainder is shown as a liability of the General Long-Term Obligations Account Group. For other fund types, the entire liability is recorded in the fund involved. In addition, the State is involved in certain other legal proceedings that, if decided against the State, may require the State to make significant future expenditures or may impair future revenue prospective nature of these Because of the proceedings, no provision for this potential liability has been made in the accompanying financial statements nor can an estimate of the potential loss be made.

B. Federal Audit Exceptions

The State of California receives financial assistance from the federal government in the form of grants. The State is entitled to these resources only if it complies with the terms and conditions of the grant agreements and with the applicable federal laws and regulations; the State may spend these resources only for eligible purposes. If audits disclose exceptions, the State may incur a liability to the federal government.

C. Insurance Program

elected, with a few exceptions, to be The has self-insured against loss or liability. The State generally maintain reserves; losses are appropriations in the year in which the payment occurs. Except for the University of California, workers' compensation benefits for self-insured agencies are paid by the State Compensation Insurance Fund. For self-insured agencies, any unpaid billings are accrued at the end of the year; however, no liability is recorded for future payments. The University of California is also self-insured, but it has placed assets with payment independent trustee for the of workers' compensation. These assets are reported in the accompanying financial statements along with the related liability for future payments.

18. Subsequent Events

On August 16, 1983, the State of California issued \$1.2 billion in revenue anticipation notes to fund the State's cash flow needs for the 1983-84 fiscal year. On December 15, 1983, the State redeemed \$500 million of these revenue anticipation notes; the remaining balance matures in April and June 1984.

From July 1, 1983, to December 22, 1983, the State sold \$325 million in general obligation bonds and \$464 million in revenue bonds. In addition, the State sold \$24.5 million in California Housing Finance Agency Revenue Credit Agreement Notes.

The State is a defendant in lawsuits filed on behalf of the State Teachers' Retirement System and its members that seek to compel the State to provide the retirement system with the annual supplemental funding provided for in the Education Code. The annual supplemental funding and the system's unfunded actuarial liability are explained in Note 13. The Governor reduced the 1983-84 fiscal year's appropriation to the State Teachers' Retirement System for this supplemental funding from \$211,313,000 to \$1. This lawsuit is being litigated in the California Court of Appeal, and a decision is expected in 1984.

SUPPLEMENTARY INFORMATION

STATE OF CALIFORNIA COMBINED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -- BUDGET AND ACTUAL (LEGAL BASIS) GENERAL AND SPECIAL REVENUE FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 1983 (IN THOUSANDS)

| | | General Fun | und Special Revenue F | | | |
|---|---|--|---|--|--|--|
| | Dudaak | | Variance- Favorable | | | Variance- Favorable |
| | Budget | Actual | (Unfavorable) | Budget | Actual | (Unfavorable) |
| Revenues Taxes Intergovernmental Licenses and permits Natural resources Charges for services Fees Penalties Interest Miscellaneous Total Revenues | | \$19,462,251 29,370 117,292 146,016 51,065 61,379 13,557 249,075 361,857 20,491,862 | | | \$ 22,904 10,145,874 711,105 146,615 51,192 104,549 48,570 166,531 372,461 11,769,801 | |
| Total Revenues | | 20,431,002 | | | 11,703,001 | |
| Expenditures Current General government Education Health and welfare Resources State and consumer services Business and transportation Correctional programs Property tax relief Capital outlay Debt service Principal retirement Interest and fiscal charges Total Expenditures | \$ 856,585 10,902,574 7,410,098 309,217 165,399 53,353 750,749 1,381,551 150,440 141,581 \$22,121,547 | 665,159 10,851,864 7,288,574 294,890 160,871 47,099 725,429 1,347,377 (831) 150,440 133,906 21,664,778 | \$191,426 50,710 121,524 14,327 4,528 6,254 25,320 34,174 831 7,675 \$456,769 | \$ 743,634 1,072,492 9,454,577 311,673 169,865 3,789,087 14,256 191,331 | 521,999 909,979 8,795,216 246,133 157,733 3,493,290 13,764 191,331 | \$ 221,635 162,513 659,361 65,540 12,132 295,797 492 |
| Other Financing Sources (Uses) Operating transfers in Operating transfers out Sale of general fixed assets | | 765,741 (90,345) | | | 2,817,628 (465,168) | |
| Total Other Financing Sources | | 675,396 | | | 2,352,460 | |
| Excess of Revenues and Other Sources over (under) Expenditures and Other Uses | | (497,520) | | | (207,184) | |
| Fund Balances, July 1, 1982 (Deficit), as restated | | (23,778) | | | 670,289 | • |
| Fund Balances, June 30, 1983 (Def | icit) | \$ (521,298) | | | \$ 463,105 | |

See the notes accompanying the supplementary information.

STATE OF CALIFORNIA SCHEDULE OF GENERAL FUND RECONCILIATION OF LEGAL BASIS TO GAAP BASIS AS OF JUNE 30, 1983 (IN THOUSANDS)

| | GAAP Basis | \$ 122,849 115,456 867,560 115,600 167,667 605,361 | \$ 1,894,419 | \$ 299,163 1,458,915 192,170 134,701 240 20,679 34,384 | 2,140,252 | 144,544 605,361 | 87,058 (1,082,796) (245,833) | \$ 1,894,419 |
|--------------------------------|--|---|-----------------------------|--|----------------------------------|--|---|--------------------------------------|
| | Reclassifications and Miscellaneous | \sim 1 | \$ 11,105 | \$ (29,475) 19,916 21,733 (1,069) | 11,105 | | | \$ 11,105 |
| | Restatement of Fund Balance | | | | | | | \$ |
| | Accrued Liability for Lawsuits | | | \$ 30,667 | 30,667 | | (30,667) | \$ |
| IE LEGAL BASIS | Accrued Liability for Tax Overpayments | | | \$ 134,701 | 134,701 | | $\frac{(134,701)}{(134,701)}$ | 8 |
| ADJUSTMENTS TO THE LEGAL BASIS | Advances and Loans Receivable | \$605,361 | \$605,361 | | | \$605,361 | 605,361 | \$605,361 |
| d | Accrued Expenditures of the California Medical Assistance Program | 1 | \$ 42,/31 | \$ 351,803 | 351,803 | | (309,072) (309,072) | \$ 42,731 |
| | Encumbrances | | | \$(155,220) 8,709 1,967 | (144,544) | 144,544 | 144,544 | \$ |
| | Legal Basis | \$ 122,849 121,120 811,993 11,567 84,112 26 83,555 | \$ 1,235,222 | \$ 453,191 1,078,487 168,470 20,679 35,453 | 1,756,520 | sus | 87,058 (608,356) (521,298) | \$ 1,235,222 |
| | | ASSETS Cash and pooled investments Receivables Due from other funds Due from other governments Prepaid expenses Other assets Advances and loans receivable | Total Assets LIABILITIES | Accounts payable Uue to other funds Due to other governments Tax overpayments Deposits Advance collections Other liabilities | Total Liabilities FUND EQUITY | Fund balances Reserved for encumbrances Reserved for advances and loans Unreserved | uesignaceu for subsequent year's expenditures Undesignated (deficit) Total Fund Equity | Total Liabilities and Fund Equity |

| \$19,723,611 32,203 117,292 146,016 61,698 218,369 19,057 249,075 99,142 | 20,666,463 | 654,276 11,005,385 6,760,539 313,714 173,277 745,877 719,340 | 152,754 131,592 | 21,307,815 | 445,714 (123,18 <u>8</u>) | 322,526 | (318,826) | 72,993 | \$ (245,833) |
|--|----------------|---|---|--------------------|---|---|---|--|--|
| \$ 285,096 2,833 16,990 5,500 (297,217) | 163,835 | 120,514 (300,855) (3,213) | 2,314 (2,314) | (182,723) | (305,012) (33,46 <u>0</u>) | (338,472) | 980,8 | (8,086) | 8 |
| \$ 43,814 | 43,814 | (16,938) 44,802 (6,725) 7,020 7,056 1,363 (3,485) 3,684 | | 36,777 | | | 7,037 | (7,037) | 0 |
| | | \$ 30,667 | | 30,667 | | | (30,667) | | \$(30,667) |
| \$ (23,736) | (23,736) | | | | | | (23,736) | (110,965) | \$(134,701) |
| \$ (9,312) | (9,312) | (2,200) (2,200) 2,489 1,700 (2,440) | | (818) | (15,015) | (14,398) | (22,892) | 628,253 | \$605,361 |
| | | \$(280,015) | | (280,015) | | | 280,015 | (589,087) | \$(309,072) |
| | | \$ 6,422 (9,595) 26,404 13,317 5,350 (145) (2,604) | | 39,149 | | | (39,149) | 183,693 | \$ 144,544 |
| \$19,462,251 29,370 117,292 146,016 51,065 61,379 13,557 249,075 | 20,491,862 | 665,159 10,851,864 7,288,574 294,890 160,871 47,099 725,429 1,347,377 (831) | 150,440 133,906 | 21,664,778 | 765,741 (90,345) | 675,396 | (497,520) | (23,778) | \$ (521,298) |
| REVENUES Taxes Taxes Intergovernmental Licenses and permits Natural resources Charges for services Fees Penalties Interest Miscellaneous | Total Revenues | EXPENDITURES Current General government Education Health and welfare Resources State & consumer services Business & transportation Correctional programs Property tax relief Capital outlay | Debu service Principal retirement Interest & fiscal charges | Total Expenditures | 1 OTHER FINANCING SOURCES (Uses) C Operating transfers in Operating transfers out | Total Other Financing Sources (Uses) | Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses | Fund Balance, July 1, 1982 (Deficit), as restated | Fund Balance, June 30, 1983 (Deficit) |

See the notes accompanying the supplementary information.

STATE OF CALIFORNIA SCHEDULE OF SPECIAL REVENUE FUND BALANCES RECONCILIATION OF LEGAL BASIS TO GAAP BASIS AS OF JUNE 30, 1983 (IN THOUSANDS)

| Fund Balances, June 30, 1983 - Legal Basis | \$ | 463,105 |
|--|------------|-----------------|
| Advances or loans to other funds or to other governments | | 486,589 |
| Encumbrances, June 30, 1983 | | 549,099 |
| Other | | 4,261 |
| Fund Balances, June 30, 1983 - GAAP Basis | <u>\$1</u> | <u>,503,054</u> |

See the notes accompanying the supplementary information.

NOTES TO THE SUPPLEMENTARY INFORMATION

1. Budgeted Revenues

In the annual budgeting process, the Governor estimates revenues. However, revenues are not included in the budget adopted by the Legislature.

2. Reconciliation of Legal Basis to GAAP Basis

The State of California annually reports the State's financial condition based on generally accepted accounting principles and also based on the State's legal provisions (legal basis). The State of California Annual Report (the legal basis financial report) is prepared in accordance with legal and regulatory requirements and is used for reporting on the past execution of the State's budget. The accounting records of state agencies are maintained on the legal basis for the primary purpose of maintaining accountability of the State's budget and fiscal legislation; they are the records used as the basis for audit. After the legal basis report is prepared, adjustments are made to prepare the GAAP basis financial statements.

The accompanying Combined Schedule of Revenues, Expenditures, and Changes in Fund Balances -- Budget and Actual (Legal Basis) is compiled on a legal basis. The accompanying reconciliations reconcile this schedule to the General Purpose Financial Statements prepared in accordance with generally accepted accounting principles. The primary differences between legal basis accounting practices and generally accepted accounting principles are as follows:

Encumbrances

Encumbrances--goods and services that are ordered but not received by the end of the year--are recorded as expenditures on a legal basis. They are reported as a reservation of fund balance in accordance with generally accepted accounting principles and reduced to reflect anticipated reimbursements.

Accrued Expenditures of the California Medical Assistance Program

California Medical Assistance Program expenditures are, by law, accounted for on the cash basis. They are reported on the accrual basis in accordance with generally accepted accounting principles.

Advances and Loans Receivable

Loans made to other funds or to other governments are recorded as expenditures on a legal basis. However, in accordance with generally accepted accounting principles, these loans are recorded as assets.

Accrued Liability for Tax Overpayments

A liability for tax overpayments is not recognized on a legal basis. It is accrued in accordance with generally accepted accounting principles.

Accrued Liability for Lawsuits

A liability for lawsuits is not recognized in Governmental Fund Types on a legal basis unless money has been appropriated. Estimated liabilities for legal proceedings that were decided against the State or that have a high probability of resulting in an adverse decision are accrued in accordance with generally accepted accounting principles. As discussed in Note 17 of the General Purpose Financial Statements, the liability that is expected to be paid within the next 12 months is recorded in the Governmental Fund Types.

Restatement of Fund Balance

The beginning fund balance of the General Fund on a legal basis is adjusted to reflect the difference between the net expenditures and revenues that were accrued at the previous June 30 and the amount of actual revenues and net expenditures that were subsequently realized. Fund balance on a GAAP basis is not restated.

Reclassifications and Miscellaneous

Certain reclassifications are necessary to present the financial statements in accordance with generally accepted accounting principles. The major reclassifications are 1) reporting California State University student fees as revenue rather than as reimbursements, 2) reporting health care receipts from other funds as reimbursements rather than as revenue, and 3) reporting certain receipts from agency funds as revenues rather than as transfers in.

STATISTICAL SECTION

STATE OF CALIFORNIA
TAX REVENUE BY SOURCE
COMPARATIVE YIELD OF STATE TAXES
FISCAL YEARS 1968-1985
(IN THOUSANDS)

| Motor Vehicle Fees*** | \$ 437,918 469,655 | 498,992 | 513,201 | 547,844 | 596,922 | 644,448 | 664,453 | 749,936 | 807,782 | 924,411 | 1,021,857 | 1,096,640 | 1,127,293 | 1,372,556 | 1,624,736 | 1,897,000 | 2,134,400 |
|-----------------------------|--------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Motor Vehicle Fuel*** | \$ 580,487 | 668,537 | 674,635 | 712,426 | 746,196 | 742,702 | 752,234 | 766,555 | 810,321 | 850,181 | 896,591 | 852,751 | 839,995 | 833,347 | 928,633 | 1,174,000 | 1,097,000 |
| Beer and Wine | \$13,196 14,118 | 16,115 | 15,791 | 17,374 | 17,977 | 18,758 | 19,893 | 20,616 | 22,210 | 22,972 | 25,137 | 26,183 | 27,669 | 28,372 | 27,690 | 29,500 | 30,700 |
| Horse Racing | \$ 54,799 59,839 | 58,244 | 64,601 | 69,380 | 72,693 | 78,289 | 86,637 | 96,117 | 102,702 | 111,591 | 113,253 | 127,635 | 129,779 | 123,626 | 123,398 | 136,828 | 133,825 |
| Distilled Spirits | \$ 81,700 | 89,793 | 90,765 | 94,717 | 96,907 | 100,554 | 100,856 | 104,697 | 105,275 | 109,088 | 114,922 | 112,757 | 115,191 | 111,151 | 108,519 | 107,750 | 106,100 |
| Insurance | \$121,155 130,312 | 136,733 | 158,423 | 170,179 | 179,674 | 201,697 | 202,991 | 241,224 | 322,476 | 387,560 | 420,184 | 446,228 | 460,926 | 484,196 | 736,929 | 442,000 | 615,000 |
| Inheritance and Gift** | \$135,554 158,815 | 164,299 | 185,699 | 220,192 | 260,119 | 231,934 | 242,627 | 316,648 | 367,964 | 365,092 | 416,955 | 465,611 | 530,180 | 495,251 | 517,875 | 227,500 | 186,500 |
| Cigarette | \$219,272 237,328 | 236,878 | 239,721 | 247,424 | 253,602 | 258,921 | 261,975 | 268,610 | 269,384 | 273,658 | 268,816 | 290,043 | 278,161 | 276,824 | 271,621 | 265,000 | 257,000 |
| Bank and Corporation* | \$ 576,874 592,303 | 587,013 | 532,091 | 662,522 | 866,117 | 1,057,191 | 1,253,673 | 1,286,515 | 1,641,500 | 2,082,208 | 2,381,223 | 2,510,039 | 2,730,624 | 2,648,735 | 2,536,011 | 3,240,000 | 4,290,000 |
| Personal Income | \$ 952,487 | 1,152,053 | 1,264,383 | 1,785,618 | 1,884,058 | 1,831,964 | 2,581,584 | 3,089,963 | 3,761,356 | 4,667,887 | 4,761,571 | 6,506,015 | 6,628,694 | 7,493,005 | 7,712,691 | 8,950,000 | 000,098,6 |
| Sales and Use | \$1,464,927 1,652,979 | 1,753,611 | 1,808,052 | 2,015,993 | 2,198,523 | 2,675,738 | 3,376,153 | 3,742,524 | 4,313,909 | 5,030,438 | 5,780,919 | 6,623,521 | 7,131,429 | 7,689,023 | 7,795,488 | 8,734,032 | 9,733,000 |
| Year Ending June 30 | 1968 1969 | 1970 | 1971 | 1972 | 1973 | 1974 | 1975 | 1976 | 1977 | 1978 | 1979 | 1980 | 1981 | 1982 | 1983 | 1984+ | 1985+ |

*Includes the corporation income tax.

**Proposition 6 of 1982 repealed the inheritance and gift taxes and imposed an estate tax equal to the maximum allowable federal estate tax credit,

effective for decedents dying on or after June 9, 1982.

***Motor vehicle fuel tax (gasoline) and use fuel tax (diesel and liquefied petroleum gas).

***Registration and weight fees, motor vehicle license fees, and other fees.

+Estimated.

Source: Governor's Budget, January 10, 1984.

STATE OF CALIFORNIA RATIO OF GENERAL LONG-TERM BONDED DEBT TO PER CAPITA INCOME FISCAL YEARS 1978-1982

| Year Ending June 30 | General Long-Term Bonded Debt (In Thousands) | Per Capita <u>Debt</u> | Per Capita Income | Ratio: Per Capita Debt to Per Capita Income |
|------------------------|---|------------------------------|-------------------------|---|
| 1978 | \$1,680,644 | \$73.59 | \$ 8,786 | .84% |
| 1979 | 1,727,920 | 74.30 | 9,859 | .75 |
| 1980 | 1,755,886 | 73.87 | 10,920 | .68 |
| 1981 | 1,685,352 | 69.61 | 12,064 | .58 |
| 1982 | 1,791,913 | 72.48 | 12,567 | .58 |

Sources: 1978-1982, State Controller's Annual Reports; 1982, U.S. Department of Commerce, Bureau of Economic Analysis, and California Department of Finance estimates.

STATE OF CALIFORNIA COMPARISON OF NATIONAL TO STATE POPULATION CALENDAR YEARS 1940-1982

| <u>Year</u> | United States Population | Average Annual Percentage Increase | California Population | Average Annual Percentage Increase | California as Percent of United States |
|-------------|--------------------------|---|--------------------------|---|--|
| 1940 | 132,457,000 | | 6,950,000 | | 5.2% |
| 1950 | 151,868,000 | 1.4% | 10,643,000 | 4.4% | 7.0 |
| 1960 | 179,979,000 | 1.7 | 15,863,000 | 4.1 | 8.8 |
| 1970 | 203,984,000 | 1.3 | 20,039,000 | 2.4 | 9.8 |
| 1980 | 227,158,000 | 1.1 | 23,771,000 | 1.7 | 10.5 |
| 1981 | 229,348,000 | 1.0 | 24,212,000 | 1.9 | 10.6 |
| 1982 | 231,534,000 | 1.0 | 24,724,000 | 2.1 | 10.7 |

Sources: U.S. Department of Commerce, Bureau of the Census, Current Population Reports; California Department of Finance estimates.

STATE OF CALIFORNIA COMPARISON OF NATIONAL TO STATE PERSONAL INCOME CALENDAR YEARS 1970-1982

| | United St | ates | Californi | 0.1.6 | | |
|-------------|---------------|---------|--------------------|---------|-----------------|--|
| | Personal | ъ . | Personal | ъ . | California | |
| | Income | Percent | Income | Percent | as a Percent of | |
| <u>Year</u> | (In Millions) | Change | (In Millions) | Change | United States | |
| | | | | | | |
| 1970 | \$ 803,922 | | \$ 90 , 295 | | 11.2% | |
| 1971 | 861,904 | 7.2% | 95,653 | 5.9% | 11.1 | |
| 1972 | 944,852 | 9.6 | 104,191 | 8.9 | 11.0 | |
| 1973 | 1,058,902 | 12.1 | 114,690 | 10.1 | 10.8 | |
| 1974 | 1,162,203 | 9.8 | 128,142 | 11.7 | 11.0 | |
| 1975 | 1,258,643 | 8.3 | 141,046 | 10.1 | 11.2 | |
| 1976 | 1,385,201 | 10.1 | 156,940 | 11.3 | 11.3 | |
| 1977 | 1,534,708 | 10.8 | 175,737 | 12.0 | 11.5 | |
| 1978 | 1,727,032 | 12.5 | 200,658 | 14.2 | 11.6 | |
| 1979 | 1,943,983 | 12.6 | 229,272 | 14.3 | 11.8 | |
| 1980 | 2,158,685 | 11.0 | 259,578 | 13.2 | 12.0 | |
| 1981 | 2,426,901 | 12.4 | 292,100 | 12.5 | 12.0 | |
| 1982 | 2,571,592 | 6.0 | 310,704 | 6.4 | 12.1 | |
| 1902 | L, 3/1, 33L | 0.0 | 310,704 | 0.7 | 12.1 | |

Sources: 1970-1981, U.S. Department of Commerce, Bureau of Economic Analysis; 1982, California Department of Finance estimates. (Data for United States represent the total for the 50 states and the District of Columbia.)

Note: The percent change is an annual average rate.

STATE OF CALIFORNIA COMPARISON OF NATIONAL TO STATE PER CAPITA PERSONAL INCOME CALENDAR YEARS 1970-1982

| | United | United States | | ornia | | | |
|--|--|--|---|---|---|--|--|
| <u>Year</u> | Personal Income | Percent Change | Personal Income | Percent Change | California as a Percent of United States | | |
| 1970 1971 1972 1973 1974 1975 1976 1977 1978 1979 1980 1981 | \$ 3,945 4,167 4,515 5,010 5,448 5,842 6,367 6,984 7,776 8,657 9,503 10,582 | 5.6% 8.4 11.0 8.7 7.2 9.0 9.7 11.3 11.3 9.8 | \$ 4,510 4,701 5,062 5,496 6,052 6,549 7,155 7,863 8,786 9,859 10,920 12,064 | 4.2% 7.7 8.6 10.1 8.2 9.3 9.9 11.7 12.2 10.8 10.5 | 114.3% 112.8 112.1 109.7 111.1 112.1 112.4 112.6 113.0 113.9 114.9 114.0 | | |
| 1982 | 11,107 | 5.0 | 12,567 | 4.2 | 113.1 | | |

Sources: 1970-1981, U.S. Department of Commerce, Bureau of Economic Analysis; 1982, California Department of Finance estimates.

Note: The percent change is an annual average rate.

STATE OF CALIFORNIA CIVILIAN LABOR FORCE FOR RESIDENT POPULATION AGE 16 AND OVER CALENDAR YEARS 1972-1982

| | | Labor Force Tre | | Unemployment Rate | | | |
|-------------|-------------------------|-----------------|------------|-------------------|------------|--|--|
| <u>Year</u> | Total Labor Force | Employed | Unemployed | United States | California | | |
| 1972 | 8,652 | 7,996 | 656 | 5.6% | 7.6% | | |
| 1973 | 8,909 | 8,285 | 624 | 4.9 | 7.0 | | |
| 1974 | 9,316 | 8,637 | 679 | 5.6 | 7.3 | | |
| 1975 | 9,538 | 8,597 | 941 | 8.5 | 9.9 | | |
| 1976 | 9,895 | 8,989 | 906 | 7.7 | 9.2 | | |
| 1977 | 10,365 | 9,512 | 853 | 7.1 | 8.2 | | |
| 1978 | 10,910 | 10,135 | 775 | 6.1 | 7.1 | | |
| 1979 | 11,266 | 10,565 | 701 | 5.8 | 6.2 | | |
| 1980 | 11,583 | 10,793 | 790 | 7.1 | 6.8 | | |
| 1981 | 11,811 | 10,937 | 874 | 7.6 | 7.4 | | |
| 1982 | 12,189 | 10,978 | 1,211 | 9.7 | 9.9 | | |

Source: California Employment Development Department.

STATE OF CALIFORNIA PERSONS EMPLOYED IN PRINCIPAL MANUFACTURING INDUSTRIES CALENDAR YEARS 1977 AND 1982 (IN THOUSANDS)

| | 1977 | 1982_ | Percent Change |
|--|---|--|--|
| Industry | | | |
| Instruments and related products Electric and electronic equipment Machinery, except electrical Petroleum and coal products Printing and publishing Transportation equipment Chemicals and allied products Rubber and miscellaneous plastic products Food and kindred products Fabricated metal products Apparel Furniture and fixtures Paper and allied products Leather and leather products Stone, clay, and glass products Primary metal products Textile mill products Lumber and wood products Miscellaneous | 71.6 251.8 177.6 25.5 103.3 237.9 61.0 59.0 178.8 135.4 101.3 49.3 37.4 10.8 53.7 54.3 14.8 66.4 38.4 | 102.0 350.6 227.1 31.8 125.8 262.3 64.1 60.9 183.3 138.0 102.4 49.3 37.1 10.6 50.1 47.8 12.3 46.0 43.2 | 42.5% 39.2 27.9 24.7 21.8 10.3 5.1 3.2 2.5 1.9 1.1 0.0 (0.8) (1.9) (6.7) (12.0) (16.9) (30.7) 12.5 |
| Total | 1,728.3 | 1,944.7 | 12.5 |

Sources: U.S. Department of Commerce, Bureau of the Census; California Employment Development Department.

cc: Members of the Legislature
Office of the Governor
Office of the Lieutenant Governor
State Controller
Legislative Analyst
Director of Finance
Assembly Office of Research
Senate Office of Research
Assembly Majority/Minority Consultants
Senate Majority/Minority Consultants
Capitol Press Corps