

Joint Legislative Audit Committee Office of the Auditor General



FINANCIAL AUDIT REPORT DEPARTMENT OF GENERAL SERVICES YEAR ENDED JUNE 30, 1979

REPORT TO THE CALIFORNIA LEGISLATURE

REPORT OF THE OFFICE OF THE AUDITOR GENERAL TO THE

JOINT LEGISLATIVE AUDIT COMMITTEE

082

FINANCIAL AUDIT REPORT
DEPARTMENT OF GENERAL SERVICES
YEAR ENDED JUNE 30, 1979

OCTOBER 1980



STATE CAPITOL SACRAMENTO 95814 (916) 445-7380

925 L STREET SUITE 750 SACRAMENTO 95814 (916) 445-0255

California Legislature

Joint Legislative Audit Committee

GOVERNMENT CODE SECTION 10500 et al

ROBERT PRESLEY

ASSEMBLYMEN
S. FLOYD MORI

DANIEL BOATWRIGHT

LEROY GREENE

BRUCE NESTANDE

SENATORS

ALBERT RODDA
PAUL CARPENTER
JOHN NEJEDLY

S. FLOYD MORI

November 21, 1980

082

The Honorable Speaker of the Assembly
The Honorable President pro Tempore of the Senate
The Honorable Members of the Senate and the
Assembly of the Legislature of California

Members of the Legislature:

Your Joint Legislative Audit Committee respectfully submits the Auditor General's financial audit report of the Department of General Services, year ended June 30, 1979.

The auditors are Richard I. LaRock, CPA; Cynthia M. Hoffart, CPA; Patricia J. Nishi, CPA; Delfin T. Pelagio, CPA; Jeffrey A. Winston, CPA; Art Rogers, CPA; Jeffrey Mansur; Enrique Farias; Thomas R. Dovi; James Rostron; Patricia Duncan; and Ramon Juarez.

Respectfully submitted,

I Hayd Show. S. FLOYD MORI

Chairman, Joint Legislative Audit Committee

Audit Committee

Attachment

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INTRODUCTION

In response to a resolution of the Joint Legislative Audit Committee and in compliance with federal Office of Revenue Sharing regulations, we have conducted a financial audit of the Department of General Services. This audit was conducted under the authority vested in the Auditor General by Sections 10527 and 10528 of the Government Code.

The Department of General Services was established in 1963 to centralize certain support and contract functions previously provided by the Department of Finance and the Public Works Board. The primary objectives of the department are to provide these support and contract services with greater efficiency and to establish and approve management standards and guidelines for all state departments.

The Department of General Services, organized under the State and Consumer Services Agency, comprises 21 divisions, one board and one commission; each has individual and independent policy-making responsibilities authority. been grouped into three functions: The divisions have administration, statewide support services, and property management. The Director of the Department of General Services has administrative responsibility for these divisions.

The department and its programs are primarily funded through direct support appropriations, revolving fund appropriations, and reimbursements.

AUDITOR'S OPINION

To the Joint Legislative Audit Committee of the California Legislature:

We have examined the combined balance sheet of the Department of General Services as of June 30, 1979 and the related statements of revenues, expenditures, and changes in fund equity and changes in financial position for the year then ended. Except as set forth in the following paragraph, our examination was made in accordance with generally accepted auditing standards, and accordingly included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The department did not take a physical inventory of the work-in-process of the Internal Service Funds which were stated at \$3,792,941 as of June 30, 1978 and at \$3,925,749 on June 30, 1979. In addition, the department did not maintain sufficient detailed historical cost records to support the balance of the equipment account and its related accumulated depreciation. These accounts were stated at \$35,078,750 and \$20,693,565 at June 30, 1979; depreciation expense totaled \$3,538,434 for the year then ended. Because of the nature of the department's records, we were unable to satisfy ourselves as to the value of the work-in-process inventory or the balance of equipment, accumulated depreciation, and depreciation expense through other auditing procedures.

In our opinion, except for the effects of adjustments, if any, had we been able to observe the physical inventory of the work-in-process or audit the balance of equipment, accumulated depreciation, and depreciation expense of the Internal Service Funds, the financial statements present fairly the financial position of the Department of General Services at June 30, 1979, and the results of its operations and changes in its financial position for the year then ended, in conformity with generally accepted accounting principles applied on a basis consistent with that of the preceding year.

The accompanying supplemental information and the columns on the accompanying general purpose financial statements captioned "Totals - Memorandum Only" are not necessary for a fair presentation of the financial statements but are presented as additional analytical data. The supplemental information has been subjected to the tests and other auditing procedures applied in the examination of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole, except as set forth in the preceding paragraphs.

WESLEY E. NOSS

Assistant Auditor General

Date: August 25, 1980

Staff: Richard I. LaRock, CPA

Cynthia M. Hoffart, CPA Patricia J. Nishi, CPA Delfin T. Pelagio, CPA Jeffrey A. Winston, CPA

Art Rogers, CPA Jeffrey Mansur Enrique Farias Thomas R. Dovi James Rostron Patricia Duncan Ramon Juarez

COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUP

JUNE 30, 1979

	Governmental Fund Types		Proprietary Fund Type	Fiduciary Fund Type	Account Group	
<u>ASSETS</u>	General	Special Revenue	Internal Service	Trust and Agency	General Fixed Assets	Totals (<u>Memorandum Only</u>)
Cash Investments (Note 2)	\$ 470,808	\$5,159,547 	\$191,894,843	\$ 28,526 145,462,426	\$ 	\$197,553,724 145,462,426
Deposits in Surplus Money Investment Fund (Note 3)		932,000	or 751 400	129,000		1,061,000
Receivables Allowance for deferred and uncollectible receivables (Note 4)	8,058,771 (8,012,827)	381,962 (275,933)	25,751,433 (26,137)	329,593 (254,446)		34,521,759 (8,569,343)
Due from Surplus Money Investment Fund Due from other funds	87,063	55,080 693,677	482,789	2,456,297 58,996	 	2,511,377 1,322,525
Due from the Federal Government Expense advances to employees Deferred charges			32,414 147,526 585,745	78,762 	 	111,176 147,526 585,745
Inventories: (Note 5) Stores			5,818,498			5,818,498
Materials Work-in-process		 	3,290,629 3,925,749	 	25 606 201	3,290,629 3,925,749
Land Improvements Equipment		 	253,919 35,078,750	846,901	35,606,281 112,496,641 397,474	35,606,281 112,750,560 36,323,125
Accumulated depreciation Advances to Architecture Revolving Fund	,		(20,693,565) 779,254	682,688	89,030,152	(20,693,565) 90,492,094
Construction work in progress (Note 7) Total Assets	\$ 603,815	\$6,946,333	181,639,945 \$428,961,792	\$149,818,743	\$237,530,548	181,639,945 \$823,861,231
LIABILITIES, ENCUMBRANCES OUTSTANDING, AND FUND EQUITY						
Liabilities: Accounts payable	\$ 74,439	\$1,138,088	\$ 12,010,613 198,928	\$ 3,166,041	\$	\$ 16,389,181 198,928
Installment purchase contract (Note 8) Due to employee unions Due to other funds	578,564	176,128	9,566,677	5,986 139,735		5,986 10,461,104
Prepayments from other funds (Note 9) Liability for insurance claims (Note 10)		2,228,515	16,880,985 			16,880,985 2,228,515
Revenue collected in advance Operating income collected in advance Accountability for project		942,151	584,580	 		942,151 584,580
deposits (Note 11) Liability for vacation leave			349,421,014 615,661			349,421,014 615,661
Other liabilities Total Liabilities	228,812 881,815	8,736 4,493,618	230,544 389,509,002	3,311,762		468,092 398,196,197
Encumbrances Outstanding	49,619	1,550				51,169
Fund Equity: Investment in general fixed assets					148,500,396	148,500,396
Reserved for construction Retained earnings:				682,688	89,030,152	89,712,840
Reserved for capital improvements and equipment replacement (Note 12) Unreserved Fund balances:			779,254 38,673,536	 		779,254 38,673,536
Designated for participants Designated for special purposes		1,499,570		145,459,510		145,459,510 1,499,570
Designated for insurance claims Undesignated	 (327,619)	1,029,260 (77,665)	 	1,028,120 (663,337)		1,029,260 1,028,120 (1,068,621)
Operating clearing (Note 13) Total Fund Equity	(327,619)	2,451,165	39,452,790	146,506,981	237,530,548	425,613,865
Total Liabilities, Encumbrances Outstanding,						
and Fund Equity	\$ 603,815	\$6,946,333	\$428,961,792	\$149,818,743	\$237,530,548	\$823,861,231

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND EQUITY ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUST FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 1979

	Governmental General	Fund Types Special Revenue	Fiduciary <u>Fund Type</u> Expendable Trust	Totals (Memorandum Only)
	deneral	Kevende		(Hemor arrading orrige)
Revenues: Fees, premiums, and surcharges Rental of state property	\$ 423,711	\$3,441,738 1,116,979	\$ 	\$ 3,441,738 1,540,690
Income from Surplus Money Investment Fund Lease of portable classrooms		132,284	45,715 112,816	177,999 112,816
Intergovernmental revenues Miscellaneous revenues	1,133,503	5,000	414,923	1,133,503 419,923
Total Revenues	1,557,214	4,696,001	573,454	6,826,669
Other Financing Sources: Appropriations (Note 14) Sale of fixed assets Operating transfers in Employee contributions Earnings on investments Refunds from school districts Miscellaneous	67,389,647 3,322,259 1,719,151 350,570	1,284,165 (46,235)	34,961,527 1,360,489 32,886,150 11,587,280 14,702,366 (16,382)	103,635,339 3,322,259 3,079,640 32,886,150 11,587,280 14,702,366 287,953
Total Other Financing Sources	72,781,627	1,237,930	95,481,430	169,500,987
Total Revenues and Other Financing Sources	74,338,841	5,933,931	96,054,884	176,327,656
Expenditures Current: Operating expenses and equipment Adjustments from liquidation of accruals (Note 15) Capital outlay Total Expenditures	5,468,056 113,141 61,903,623 67,484,820	5,935,513 (17,222) ——————————————————————————————————	1,031,989 (10,702) 99,850 1,121,137	12,435,558 85,217 62,003,473 74,524,248
Total Expenditures	07,404,020	3,310,231	1,121,107	74,324,240
Other Uses: Intrafund transfers (Note 16) Distribution to participants Loans to school districts Other	3,609,400 	 	118,394 5,554,931 49,703,998 35,467	3,727,794 5,554,931 49,703,998 35,467
Total Other Uses	3,609,400		55,412,790	59,022,190
Total Expenditures and Other Uses	71,094,220	5,918,291	56,533,927	133,546,438
Excess of Revenues and Other Sources over Expenditures and Other Uses	3,244,621	15,640	39,520,957	42,781,218
Fund Equity - July 1	(3,572,240)	2,435,525	106,986,024	105,849,309
Fund Equity - June 30	<u>\$ (327,619</u>)	\$2,451,165	\$146,506,981	\$148,630,527

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS ALL INTERNAL SERVICE FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 1979

Operating Revenues: Charges for services Printing charges Sale of materials and supplies Miscellaneous income	\$132,848,685 30,251,547 14,916,497 829,251
Total Operating Revenues	178,845,980
Operating Expenses: Personal services Cost of materials and supplies	82,640,272
sold and used Other operating expenses and equipment Reimbursements Depreciation (Note 6) Miscellaneous expenses	23,969,752 70,055,450 (14,687,645) 3,538,434 2,453,035
Total Operating Expenses	167,969,298
Operating Income	10,876,682
Operating Transfers Out (Note 17)	(1,928,250)
Net Income	8,948,432
Retained Earnings - July 1, as previously reported Restatement:	29,376,029
Correction of prior period errors	448,775
Retained Earnings - July 1, as restated	29,824,804
Retained Earnings - June 30	\$ 38,773,236

The notes to the financial statements are an integral part of this statement. $% \left(1\right) =\left(1\right) \left(1\right) \left($

COMBINED STATEMENT OF CHANGES IN FINANCIAL POSITION ALL INTERNAL SERVICE FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 1979

Sources of Working Capital: Operations: Net Income Items not requiring (providing) working capital: Depreciation Retirement of equipment Advances from other funds Other sources	\$ 8,948,432 3,538,434 2,151,721 131,385,594 417,669
Total Sources of Working Capital	146,441,850
Uses of Working Capital: Acquisition of equipment Reduction of working capital advance Close of completed projects Funds returned to state agencies Net increase in construction work in progress Net increase in other fixed assets Other uses Return of federal grants	3,353,092 4,309,313 47,695,028 4,118,598 26,021,192 1,170 124,074 2,989,553
Total Uses of Working Capital	88,612,020
Net Increase in Working Capital	\$ 57,829,830
Elements of Net Increase (Decrease) in Working Capital: Cash Receivables Due from other funds Due from the Federal Government Expense advance to employees Deferred assets Inventories Other assets Accounts payable Installment purchase contract Other reserves Due to other funds Prepayments from other funds Income collected in advance Other liabilities	\$ 61,473,445 (2,848,501) (866,148) 32,414 46,284 7,261 1,057,743 4,201 (646,963) (198,928) 448,775 1,022,273 (1,626,829) 199,318 (274,515)
Net Increase in Working Capital	\$ 57,829,830

The notes to the financial statements are an integral part of this statement.

DEPARTMENT OF GENERAL SERVICES NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 1979

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements reflect the financial position, the results of operations, and changes in financial position of the Department of General Services. The statements have been prepared in conformity with generally accepted accounting principles applicable to state and local governments as prescribed by the American Institute of Certified Public Accountants and by the National Council on Governmental Accounting.

The accompanying financial statements are structured into Governmental Fund Types, Proprietary Fund Types, Fiduciary Fund Types, and an Account Group. The Department of General Services accounts for only its portion of the fund type categories. The State Controller maintains the central accounts for all state funds and annually publishes consolidated fund statements.

GOVERNMENTAL FUND TYPES

Governmental Fund Types are those through which most governmental functions are financed. The acquisition, use, and balances of the government's expendable financial resources and the related current liabilities--except those accounted for in Proprietary Funds and Fiduciary Funds--are accounted for through governmental funds. The General Fund and the Special Revenue Funds are the Governmental Fund Types in the Department of General Services.

General Fund

This fund includes all financial resources not accounted for in another fund.

Special Revenue Funds

These funds are used to account for specific revenues and operating expenditures earmarked for particular activities. These are included in the Special Revenue Funds:

Motor Vehicle Parking Facilities Money - This fund is used to account for the collection of parking fees and expenditures for the development and management of state-owned parking facilities.

State Emergency Telephone Number Account - This account is a depository for the emergency telephone users' tax, a surcharge at the rate of one-half of one percent on intrastate telephone communication The department accounts for payments to services. suppliers or communications equipment service for for administrative costs and companies installation and ongoing communications services supplied to local agencies.

Property Acquisition Law Money - This fund is used to account for the costs of maintaining and improving real property acquired under the Property Acquisition Act.

State Motor Vehicle Insurance Account - This fund accounts for payments from each state agency through which agencies' motor vehicles are insured against liability for damages resulting from their operation The fund is also used to collect or ownership. amounts for the payment, investigation. administration of liability claims. This fund was established January 1, 1979. The department used the Special Deposit Fund from July 1 to December 31, 1978 to account for the activities of the motor vehicle liability insurance program.

Handicapped Compliance Review Special Account - This fund is used to account for filing fees which pay for reviews of building plans and specifications to determine compliance with standards on accessibility and usability by the physically handicapped.

Natural Disaster Assistance Fund (Public Facilities Account) - This fund is used to account for the repair or replacement of public facilities damaged or destroyed by natural disasters. The department also uses this fund to account for the costs of investigations, estimates, and reports required for the allocation of financial aid to the facilities.

Architecture Public Building Fund (School Building Program) - This fund is used to account for fees which finance safety reviews of public school buildings to ensure compliance with structural safety standards. These reviews include an approval of building plans as well as supervision of the construction.

The Governmental Fund Types are maintained on the modified accrual basis of accounting. These are some of their significant elements:

Income

Income from revenues and reimbursements is recognized in the accounting period in which it is measurable and available to finance appropriation expenditures of the period.

Expenditures

Expenditures are recognized, if measurable, in the accounting period in which the liability is incurred. Expenditures also include encumbrances for goods or services not received at the end of the year.

PROPRIETARY FUND TYPES

Proprietary Fund Types are used to account for the measurements of net income and capital maintenance within a government's organizations and activities. These fund types resemble those found in the private sector. The department uses the Internal Service Funds to account for internal service activities rendered to other state agencies. These activities include communications; printing, architectural and engineering services; automotive management; real estate; building operations; and centralized purchasing for stores.

Architecture Revolving Fund - This fund is a depository for monies appropriated for new construction, major construction and equipment, minor construction, maintenance, and other building and improvement projects. This fund also accounts for charges for architectural and engineering services.

<u>Service Revolving Fund - Printing</u> - This fund is used to account for charges for work done by the Office of State Printing.

Service Revolving Fund - Other - This fund is used to account for the purchase and sale of materials, supplies, and equipment as well as for other services not provided by the Office of State Printing.

The Proprietary Fund Types are maintained on an accrual basis of accounting. Revenues are recognized in the accounting period in which they are earned and measured; expenses are recognized in the period incurred, if measurable.

FIDUCIARY FUND TYPES

Fiduciary Fund Types are used to account for assets held by a governmental unit as a trustee or as an agent for individuals, private organizations, other governmental units, or other funds. The Fiduciary Fund Types are described below and are shown individually in the combining statements within the supplemental information section of this report.

Expendable Trust Funds

Expendable Trust Funds are those whose principal and income may be expended in the course of their designated operations. The department accounts for the following Expendable Trust Funds:

State School Building Aid Fund - This fund is used to account for money deposited for financial assistance to school districts in acquiring and constructing classroom facilities for pupils in the public school system. These funds primarily originate from the sale of general obligation bonds. Receipts from the repayments of loans to school districts and interest income are transferred to the General Fund to pay the general bond obligations.

School Building Safety Fund - This fund accounts for allocations to school districts for the replacement and repair of local school district buildings in compliance with building safety standards.

Special Deposit Fund - The department maintains its portion of the Special Deposit Fund to account for grants received from the Federal Government. Grants for the Office of Child Development and for Minority Business Enterprises are accounted for in the Special Deposit Fund.

Capital Outlay Projects - The department accounts for capital improvement projects appropriated from the Consumer Affairs Fund, the Fish and Game Fund, the Collier Park Preservation Fund, and the Public Employees' Retirement System.

Deferred Compensation Plan Fund - This fund is used to account for a deferred compensation program for employees of the State. The agreements provide for periodic payroll deductions from participating employees. The deferred portion of an employee's compensation is invested in one of five approved plans, at the employee's election, and remains the property of the State until the employee terminates employment. The State is liable to the employee for only the fair market value of the investment.

The Expendable Trust Funds are accounted for in the same manner as governmental funds.

Agency Funds

Agency Funds are used to account for resources received and held as an agent for others. The department uses the Vacation Trust Account to account for money withheld from the wages of temporary maintenance workers to be paid to union vacation trust accounts. The Agency Funds' assets and liabilities are accounted for on the modified accrual basis.

GENERAL FIXED ASSETS ACCOUNT GROUP

The General Fixed Assets Account Group is used to account for land, improvements, and equipment other than that of proprietary funds. Assets purchased or constructed are recorded as expenditures in the appropriate fund in the year of acquisition or encumbrance. Assets are valued at cost or at fair market value, if cost cannot be determined.

2. INVESTMENTS

Monies held by the State under the Deferred Compensation Plan are invested in five approved plans at the employee's election. The investments are valued at fair market value. Investments are distributed among the following approved plans:

Approved Plans	Fair Market <u>Value</u>
Great Western Savings and Loan Association T. Rowe Price Growth Stock Fund, Inc. Nationwide Life Insurance Company Rowe Price New Income Fund, Inc. California-Western States Life Insurance Company	\$120,980,242 17,582,968 1,187,365 3,297,082 2,414,769
Total Investments	<u>\$145,462,426</u>
Approximate Cost of Investments	\$127,977,110

3. DEPOSITS IN SURPLUS MONEY INVESTMENT FUND

This account represents the amount of the department's money in the Surplus Money Investment Fund which accounts for monies that have been transferred for investment purposes. All earnings derived from investments of this fund are apportioned to the contributing funds. At June 30, 1979 interest due from the Surplus Money Investment Fund amounted to \$2,511,377.

4. ALLOWANCE FOR DEFERRED AND UNCOLLECTIBLE RECEIVABLES

This account reflects the amount of receivables that are not expected to be collected within the next fiscal year. The balance in the Special Revenue Fund of \$275,933 includes receivables of \$179,350 outstanding over 180 days. It is uncertain whether these receivables will be collected.

5. INVENTORIES

This account is used to record stores inventory for goods and materials purchased for resale and materials and work-in-process inventories in the printing operations. Stores and materials inventories are valued at cost using the moving average cost method. Work-in-process includes the cost of materials used and charges from cost centers for jobs in process at June 30, 1979.

6. DEPRECIATION

The department depreciates the cost of Internal Service Funds' equipment on a straight-line basis using a composite rate.

7. CONSTRUCTION WORK IN PROGRESS

This account shows the amount expended for capital outlay projects which were not completed at the end of the fiscal year.

8. INSTALLMENT PURCHASE CONTRACT

A portion of the balance of equipment was acquired under an installment purchase contract. The unpaid balance at June 30, 1979 of \$198,928 is payable within the next four fiscal years together with interest of 5.25 percent on the unpaid balance.

9. PREPAYMENTS FROM OTHER FUNDS

This account shows the amount of unexpended advances from other appropriations or funds as advance payment for services requested.

10. LIABILITY FOR INSURANCE CLAIMS

This account represents the estimated amount of insurance claims pending for bodily injury and property damage under the department's self-insurance program. This program covers the liabilities incurred from the ownership or the operation of state-owned automobiles.

11. ACCOUNTABILITY FOR PROJECT DEPOSITS

This account shows the amount of accountability of the Architecture Revolving Fund to other state agencies for advances for specific capital outlay projects.

12. RETAINED EARNINGS RESERVE FOR CAPITAL IMPROVEMENTS AND REPLACEMENT OF EQUIPMENT

This account shows the amount of advances to the Architecture Revolving Fund for capital improvements and for the replacement of equipment. Current projects supply engineering services to alter and correct facilities for the computer systems.

13. OPERATING CLEARING

Operating clearing is the connecting link between the records of the department and the central fund accounts of the State Controller for funds not accounted for entirely by one agency. The balance at June 30, 1979 represents the net assets and liabilities for which the department is accountable.

14. APPROPRIATIONS

Funds provided from appropriations consist of cash disbursed by the State Controller from the department's appropriations for the year ended June 30, 1979 and liquidation of expenditures accrued against appropriations for prior periods.

15. ADJUSTMENTS FROM LIQUIDATION OF ACCRUALS

This account includes the difference between expenditures, abatements, and reimbursements accrued as of June 30, 1978 and the actual amounts received, incurred, or accrued during the year but related to a prior fiscal year.

16. INTRAFUND TRANSFERS

Intrafund transfers represent revenues, reimbursements, and refunds to reverted appropriations for which the department has transferred accountability to the State Controller.

17. OPERATING TRANSFERS OUT

The balance of rental receipts paid into the Service Revolving Fund - Other after rental expenses and the costs of maintaining, operating, and insuring building space have been paid is transferred as General Fund revenue. The amount to be transferred at June 30, 1979 is reported in Due to the General Fund.

18. PENSION PLAN

Regular employees of the department are members of the Public Employees' Retirement system (PERS) which is a defined benefit, contributory retirement plan. The amount the department and its employees contribute to PERS is actuarially determined under a program in which contributions plus retirement system earnings provide the necessary funds to pay retirement costs as accrued. The department's share of retirement contributions for the year totaled \$10,051,360 and includes amoritization of prior service cost over a period not to exceed 30 years. The actuarially computed value of employee vested benefits is not available.

19. COMPENSATED PERSONAL ABSENCE

Compensation for vacation, illness, and holidays is charged at the time these benefits are used rather than when they are earned.

SUPPLEMENTAL INFORMATION

This section presents combining balance sheets; statements of revenues, expenditures/expenses, and changes in fund equity; statement of changes in financial position; statement of changes in assets and liabilities; and a comparison of the legally adopted budget by fund with actual data on the budgetary basis.

The State's annual budget represents departmental appropriations as authorized by the Budget Act of 1978, continuing appropriations, and authorized revisions that reflect changes in programs and activities during the year. The State's annual budget includes the department's General Fund, the State Emergency Telephone Number Account, and the Architecture Public Building Fund. Accordingly, the budgetary comparison reflects only budgeted accounts of those funds.

While not necessary for a fair presentation of the general purpose financial statements, the supplemental information is included to provide additional analytical data.

DEPARTMENT OF GENERAL SERVICES

COMBINING BALANCE SHEET ALL SPECIAL REVENUE FUNDS

JUNE 30, 1979

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Totals (Memorandum Only)	\$5,159,547 \$32,000 381,962 (275,933) 55,080 693,677	\$6,946,333		1,138,088 176,128 2,228,515 942,151 8,736	4,493,618	1,550	1,499,570 1,029,260 (77,665)	2,451,165	\$6,946,333
Natural Disaster Assistance		<u>-</u>		61,906	61,906	:	 (61,90 <u>6</u>)	(61,906)	
Architecture Public Building	\$ 100,302 932,000 14,959 55,080 141,375	\$1,243,716		942,151 6,476	948,627	•	295,089	295,089	\$1,243,716
Handicapped Compliance Review Special Account	\$159,334	\$159,334		22,926	25,183	1,550	132,601	132,601	\$159,334
State Motor Vehicle Insurance Account	\$3,168,281 29,227 552,302	\$3,749,810		316,801 175,234 2,228,515	2,720,550	:	1,029,260	1,029,260	\$3,749,810
Property Acquisition Law Money Account	\$ 784,526 282,826 (237,307)	\$ 830,045		469,156	469,156	:	360,889	360,889	\$ 830,045
State Emergency Telephone Number Account				14,865	15,759	:	(15,759)	(15,759)	
Motor Vehicle Parking Facilities Money	\$947,104 54,950 (38,626)	\$963,428		252,434	252,437	:	710,991	710,991	\$963,428
ASSETS	Cash Deposits in Surplus Money Investment Fund Receivables Allowance for deferred and uncollectible receivables Due from Surplus Money Investment Fund Due from other funds	Total Assets	LIABILITIES, ENCUMBRANCES OUTSTANDING, AND FUND EQUITY	Liabilities: Accounts payable Due to other funds Liability for insurance claims Revenues collected in advance Other liabilities	Total Liabilities	Encumbrances Outstanding	Fund Equity: Fund balances: Designated for special purposes Designated for insurance claims Operating clearing	Total Fund Equity	Total Liabilities, Encumbrances Outstanding, and Fund Equity

COMBINING BALANCE SHEET ALL INTERNAL SERVICE FUNDS

JUNE 30, 1979

	Architecture Revolving	Service Re Fund	Totals	
<u>ASSETS</u>	Fund	Other	Printing	(Memorandum Only)
Cash Receivables Allowance for deferred	\$174,745,775 26,773	\$ 12,779,754 20,146,496	\$ 4,369,314 5,578,164	\$191,894,843 25,751,433
and uncollectible receivables Due from other funds Due from the Federal Government Expense advances to employees Deferred charges	376,125 21,660 172	(26,137) 80,464 32,414 112,728 178,380	26,200 13,138 407,193	(26,137) 482,789 32,414 147,526 585,745
Inventories: Stores Materials Work-in-process Improvements Equipment Accumulated depreciation Advances to Architecture Revolving Fund Construction work in progress	332,544 (229,651) 181,639,945	5,818,498 25,530,230 (13,661,958) 679,554	3,290,629 3,925,749 253,919 9,215,976 (6,801,956) 99,700	5,818,498 3,290,629 3,925,749 253,919 35,078,750 (20,693,565) 779,254 181,639,945
Total Assets	\$356,913,343	\$ 51,670,423	\$20,378,026	\$428,961,792
LIABILITIES AND FUND EQUITY Liabilities: Accounts payable Installment purchases contract Due to other funds Prepayments from other funds Operating income collected in advance Accountability for project deposits Liability for vacation leave Other liabilities Total Liabilities	\$ 5,319,955 349,421,014 213,120 354,954,089	\$ 4,837,740 198,928 6,546,427 12,446,623 496,507 	\$ 1,852,918 3,020,250 4,434,362 88,073 615,661 17,355	\$ 12,010,613
Fund Equity: Retained earnings: Reserved for capital improvements and equipment replacement	337,337,003	679,554	99,700	779,254
Unreserved	1,959,254	26,464,575	10,249,707	38,673,536
Total Fund Equity	1,959,254	27,144,129	10,349,407	39,452,790
Total Liabilities and Fund Equity	\$356,913,343	\$ 51,670,423	<u>\$20,378,026</u>	<u>\$428,961,792</u>

DEPARTMENT OF GENERAL SERVICES
COMBINING BALANCE SHEET
ALL TRUST AND AGENCY FUNDS

JUNE 30, 1979

		Totals (Memorandum Only)	\$ 28,526 145,462,426	129,000 329,593	(254,446)	2,456,297 58,996	78,762 846,901	682,688	\$149,818,743		\$ 3,166,041 5,986 139,735	3,311,762	682,688	145,459,510 1,028,120 (663,337)	146,506,981	\$149,818,743
Agency		Vacation Trust	\$2,918	11	:	3,068	11	:	\$5,986		5,986	2,986	;	:::	:	\$5,986
		Deferred Compensation Plan	\$ 145,462,426	129,000 796	1	2,456,297	11	1	\$148,048,853		\$ 2,428,580	2,429,388	1	145,459,510	145,619,465	\$148,048,853
		Public Employees Retirement System	 	1	;	1 1	11	354,753	\$354,753			:	354,753		354,753	\$354,753
	utlay	Collier Park Preservation	 •>	1	;	: :	11	:	: ₩		 	:	1		:	
	Capital Outlay	Fish and Game	11	1	1	: :	1.1	10,835	\$ 10,835		\$	60,165	10,835	(60,165)	(49,330)	\$ 10,835
EXPENDABLE TRUSTS		Consumer Affairs	11	ŀ	;	: :	11	317,100	\$317,100			:	317,100	1 1 1	317,100	\$317,100
EXI	eposit	Minority Business Enterprises	 •>	ŀ	;	`	78,762	:	\$78,762		\$ 78,762	78,762	1	: : :	•	\$78,762
	Special Deposit	Office of Child Development	\$25,274	: :	;	1 1	111	:	\$25,274		\$ 4,010	4,010	1	21,264	21,264	\$25,274
		School Building Safety	¦¦ \$: :	1	1 :	111	:	-		:	:	1	-	:	-
		State School Building Aid	 	328,797	(254,446)	55 Q28	93,328	•	\$ 977,180		\$ 733,451	733,451	ł	846,901 (603,172)	243,729	\$ 977,180
		ASSETS	Cash Investments	Deposits in Surplus Money Investment Fund Receivables	Allowance for deferred and uncollectible receivables	Due from Surplus Money Investment Fund Duo from other funds	Due from the Federal Government Equipment	Advances to Architecture Revolving Fund	Total Assets	LIABILITIES AND FUND EQUITY	Liabilities: Accounts payable Due to employee unions Due to other funds	Total Liabilities	Fund Equity: Reserved for construction	rund batances: Designated for participants Undesignated Operating clearing	Total Fund Equity	Total Liabilities and Fund Equity

DEPARTMENT OF GENERAL SERVICES

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND EQUITY ALL SPECIAL REVENUE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS ALL INTERNAL SERVICE FUNDS

	Architecture Revolving	Service Re Fund	Totals		
	Fund	Other	Printing	(<u>Memorandum Only</u>)	
Operating Revenues: Charges for services Printing charges Sale of materials and supplies Miscellaneous income	\$7,139,379 312,350	\$125,709,306 14,916,497 (23,445)	\$ 30,251,547 540,346	\$132,848,685 30,251,547 14,916,497 829,251	
Total Operating Revenues	7,451,729	140,602,358	30,791,893	178,845,980	
Operating Expenses: Personal services Cost of materials and supplies	5,480,355	63,565,637	13,594,280	82,640,272	
sold and used		15,527,317	8,442,435	23,969,752	
Other operating expenses and equipment Reimbursements Depreciation Miscellaneous expenses	1,083,688 18,773 39,502	63,415,294 (14,687,645) 2,823,445 2,405,413	5,556,468 696,216 8,120	70,055,450 (14,687,645) 3,538,434 2,453,035	
Total Operating Expenses	6,622,318	133,049,461	28,297,519	167,969,298	
Operating Income	829,411	7,552,897	2,494,374	10,876,682	
Operating Transfers Out	·	(1,928,250)		(1,928,250)	
Net Income	829,411	5,624,647	2,494,374	8,948,432	
Retained Earnings - July 1, as previously reported Restatement: Correction of prior period errors	681,068 448,775	20,839,928	7,855,033	29,376,029	
Retained Earnings - July 1, as restated	1,129,843	20,839,928	7,855,033	29,824,804	
Retained Earnings - June 30	\$1,959,254	\$ 26,464,575	\$10,349,407	\$ 38,773,236	

DEPARTMENT OF GENERAL SERVICES
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND EQUITY
ALL EXPENDABLE TRUST FUNDS

	Totals (Memorandum Only)	\$ 45,715 112,816 414,923	573,454	34,961,527 1,360,489 32,886,150 11,587,280 14,702,366 (16,382)	95,481,430	96,054,884	1,031,989	(10,702) 99,850	1,121,137	118,394 5,554,931 49,703,998 35,467	55,412,790	56,533,927	39,520,957	106,986,024	\$146,506,981
	Deferred Compensation Plan	\$ 45,715	148,503	32,886,150	44,473,430	44,621,933	120,368	(5,124)	115,244	5,554,931	5,590,398	5,705,642	38,916,291	106,703,174	\$145,619,465
	Public Employees Retirement System		:	185,653	185,653	185,653	;	: :	:		:	1	185,653	169,100	\$354,753
tlay	Collier Park Preservation		:	10,003	10,003	10,003	10,003		10,003	: : : :		10,003	;	:	:
Capital Outlay	Fish and Game		:	7,585 10,835 	18,420	18,420	;	67,750	67,750	::::	:	67,750	(49,330)	:	\$(49,330)
	Consumer Affairs	: : : 	:	317,100	317,100	317,100	;	32,100	32,100	::::	:	32,100	285,000	32,100	\$317,100
Deposit	Minority Business Enterprises	26,992	98,992		:	86,992	98,992	: :	98,992		:	266,86		:	
Special Deposit	Office of Child <u>Development</u>	11,469	11,469	111111	1	11,469	17,987	; ;	17,987	: : : :	:	17,987	(6,518)	27,782	\$21,264
	School Building Safety	. : :	:		1	1	ł		:	662,058	662,058	662,058	(662,058)	662,058	
	State School Building Aid	\$ 112,816 201,674	314,490	34,943,939 846,901 14,702,366 (16,382)	50,476,824	50,791,314	784,639	(5,578)	779,061	118,394	49,160,334	49,939,395	851,919	(608,190)	\$ 243,729
		Revenues: Income from Surplus Money Investment Fund Lease of portable classrooms Miscellaneous revenues	Total Revenues	Other Financing Sources: Appropriations Operating transfers in Employee contributions Earnings on investments Refunds from school districts Miscellaneous	Total Other Financing Sources	Total Revenues and Other Financing Sources	Expenditures Current: Operating expenses and equipment	Adjustments from liquidation of accruals Capital outlay	Total Expenditures	Other Uses: Intrafund transfers Distribution to participants Loans to school districts Other	Total Other Uses	Total Expenditures and Other Uses	Excess of Revenues and Other Sources over (under) Expenditures and Other Uses	Fund Equity - July 1	Fund Equity - June 30

DEPARTMENT OF GENERAL SERVICES COMBINING STATEMENT OF CHANGES IN FINANCIAL POSITION ALL INTERNAL SERVICE FUNDS

	Architecture Revolving	Service Re Fun	Totals		
	Fund	Other	Printing	(Memorandum Only)	
Sources of Working Capital: Operations: Net income Items not requiring (providing)	\$ 829,411	\$ 5,624,647	\$ 2,494,374	\$ 8,948,432	
working capital: Depreciation Retirement of equipment Advances from other funds Other sources	18,773 131,385,594 417,669	2,823,445 2,151,721 	696,216	3,538,434 2,151,721 131,385,594 417,669	
Total Sources of Working Capital	132,651,447	10,599,813	3,190,590	146,441,850	
Uses of Working Capital: Acquisition of equipment Reduction of working capital advance Close of completed projects Funds returned to state agencies	14,402 47,695,028 4,118,598	2,211,334 4,309,313 	1,127,356 	3,353,092 4,309,313 47,695,028 4,118,598	
Net increase in construction work in progress Net increase in other fixed assets Other uses Return of federal grants	26,021,192 2,989,553	124,074 ————————————————————————————————————	1,170 	26,021,192 1,170 124,074 2,989,553	
Total Uses of Working Capital	80,838,773	6,644,721	1,128,526	88,612,020	
Net Increase in Working Capital	\$ 51,812,674	\$ 3,955,092	\$ 2,062,064	\$ 57,829,830	
Elements of Net Increase (Decrease) in Working Capital: Cash Receivables Due from other funds Due from the Federal Government Expense advances to employees Deferred assets Inventories Other assets Accounts payable Installment purchase contract Other reserves Due to other funds Prepayments from other funds Income collected in advance Other liabilities	\$ 58,136,789 (4,063,165) 15,238 169 (2,608,944) 448,775 (116,188)	\$ 4,948,804 479,837 (892,348) 32,414 33,075 73,801 780,429 4,201 1,646,039 (198,928) 1,315,421 (4,144,741) 33,890 (156,802)	\$(1,612,148) 734,827 26,200 (2,029) (66,709) 277,314 315,942 (293,148) 2,517,912 165,428 (1,525)	(2,848,501) (866,148) 32,414 46,284 7,261 1,057,743 4,201 (646,963) (198,928) 448,775 1,022,273 (1,626,829) 199,318 (274,515)	
Net Increase in Working Capital	\$ 51,812,674	\$ 3,955,092	\$ 2,062,064	\$ 57,829,830	

DEPARTMENT OF GENERAL SERVICES STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND

	Balance July 1, 1978	Additions	Deductions	Balance June 30, 1979
VACATION TRUST FUND				
ASSETS				
Cash Due from other funds	\$1,897 	\$21,413 3,068	\$20,392 	\$2,918 3,068
Total Assets	<u>\$1,897</u>	<u>\$24,481</u>	<u>\$20,392</u>	<u>\$5,986</u>
LIABILITIES				
Due to employee unions	<u>\$1,897</u>	<u>\$32,643</u>	\$28,554	<u>\$5,986</u>

COMPARISON OF LEGALLY ADOPTED BUDGET WITH ACTUAL DATA ON THE BUDGETARY BASIS GENERAL FUND

	Budget as Adjusted	Actual	Variance Favorable (<u>Unfavorable</u>)
For support of Department of General Services for transfer to the Service Revolving Fund by State Controller in such amounts as the Department of Finance may authorize	\$ 5,599,971	\$ 5,333,056	\$ 266,915
For expensesMaster plans for the development of future state buildings in the capital area	145,000	135,000	10,000
Total Support Expenditures	5,744,971	5,468,056	276,915
For Capital OutlayDepartment of General Services		•	
Project planning, land acquisition, and construction of state buildings	45,705,804	30,479,347	15,226,457
Project planning, systems modification, and Capital Area Plan development Construction of state buildings for	3,029,384	2,079,811	949,573
expenditures in fiscal years 1979-80 and 1980-81	142,620,843		142,620,843
Preliminary plan, drawings, and capital outlay of Central Plant gasifier	250,000	69,500	180,500
Project planning to be allocated by the Department of Finance	16,600	14,800	1,800
Acquisition of property-office building- Van Nuys	436,278	36,278	400,000
Electrical work for State Capitol Restoration Project	1,100,000	1,089,300	10,700
Project planning and construction of state office buildings	28,751,506	23,848,741	4,902,765
Acquisition of property-Van Nuys Civic Center	1,191,600	38,648	1,152,952
Project planning, alterations, and construction to state buildings Demolition of existing state office	4,440,857	4,247,198	193,659
buildings and preliminary plans and drawings for new buildings in Los Angeles	1 020 000		1 020 000
-	1,029,880	61 002 622	1,029,880
Total Capital Outlay	228,572,752	61,903,623	166,669,129
Total Expenditures on the Budgetary Basis	\$234,317,723	\$67,371,679	\$166,946,044

DEPARTMENT OF GENERAL SERVICES

COMPARISON OF LEGALLY ADOPTED BUDGET WITH ACTUAL DATA ON THE BUDGETARY BASIS SPECIAL REVENUE FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 1979

ing Fund	Variance Favorable (<u>Unfavorable</u>)	\$670,663	1	\$670,663
Architecture Public Building Fund	Actual	\$1,856,795		\$1,856,795
Architect	Budget as Adjusted	\$2,527,458	;	\$2,527,458
mber Account	Variance Favorable (Unfavorable)	.!	75,385	\$75,385
State Emergency Telephone Number Account General Fund	Actual	\$ 166,439	964,875	\$1,131,314
State Emerge	Budget as Adjusted	\$ 166,439	1,040,260	\$1,206,699
		For support of Department of General Services	For reimbursement of local agencies and service suppliers or communications equipment companies for costs incurred	Total Expenditures on the Budgetary Basis

OTHER COMMENTS

As an integral part of our examination, we reviewed the Department of General Services' accounting procedures and its related system of internal accounting control to the extent we considered necessary to properly form an opinion concerning the fairness with which the department's financial statements present its financial position and the results of operations in accordance with generally accepted accounting principles consistently applied.

Our review enabled us to suggest improvements which would result in better operating procedures and controls. A management letter describing the suggested operating improvements was issued to the department in conjunction with certain recommended adjusting entries necessary to achieve compliance with generally accepted accounting principles.

The department generally concurs with the suggested operating improvements and adjusting entries.

cc: Members of the Legislature
Office of the Governor
Office of the Lieutenant Governor
Secretary of State
State Controller
State Treasurer
Legislative Analyst
Director of Finance
Assembly Office of Research
Senate Office of Research
Assembly Majority/Minority Consultants
Senate Majority/Minority Consultants
California State Department Heads
Capitol Press Corps